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STATE OF NEW MEXICO MIDDLE RIO GRANDE CONSERVANCY DISTRICT

FINANCIAL STATEMENTS and INDEPENDENT AUDITORS' REPORT

June 30, 2019 and 2018

# STATE OF NEW MEXICO MIDDLE RIO GRANDE CONSERVANCY DISTRICT

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### STATE OF NEW MEXICO MIDDLE RIO GRANDE CONSERVANCY DISTRICT *Official Roster* June 30, 2019

### <u>JUDGES OF THE DISTRICT COURT</u> SECOND JUDICIAL DISTRICT OF THE STATE OF NEW MEXICO\*

\*The Middle Rio Grande Conservancy District was created by the Second Judicial District Court of New Mexico through court order. The Conservancy Court resides within the Second Judicial District and has legal jurisdiction regarding the authorities and boundaries of the Middle Rio Grande Conservancy District.

#### **BOARD OF DIRECTORS**

	Position No.	County
Karen Dunning, Chairperson	3	Bernalillo
Joaquin Baca, Vice-Chair	4	Bernalillo
Barbara Baca	1	At-Large
John P. Kelly	2	Bernalillo
Stephanie Russo Baca	5	Valencia
Valerie Moore	6	Socorro
Michael T. Sandoval	7	Sandoval

#### **OFFICERS**

Mike Hamman
David M. Fergeson
Jeanette Bustamante
Wiggins, Williams & Wiggins
Law & Resource Planning Associates

CEO / Chief Engineer Secretary/Treasurer Administrative Officer General Counsel Chief Water Counsel



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# **Independent Auditors' Report**

The Judges of the District Court of the Second Judicial District of the State of New Mexico and The Board of Directors of the Middle Rio Grande Conservancy District and Brian S. Colón, Esq., New Mexico State Auditor

# **Report on Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the budgetary comparison for the general fund of the Middle Rio Grande Conservancy District, (District) as of and for the years ended June 30, 2019 and 2018, and the related notes to the financial statements which collectively comprise the District's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for audit opinions.

# Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District as of June 30, 2019 and 2018 and the respective changes in financial position and the respective budgetary comparisons for the general fund for the years then ended in accordance with accounting principles generally accepted in the United States of America.

# **Other Matters**

# **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 5-11, GASBS 68 required supplementary pension schedules on pages 63-65, and the GASBS 75 OPEB schedule on page 66 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquires of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information provide any assurance.

# Supplemental Information

Our audit was conducted for the purpose of forming opinions on the District's financial statements of the governmental activities, each major fund, and the budgetary comparisons for the general fund that collectively comprise the District's basic financial statements. The accompanying schedule of cash, investments and pledged collateral is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The schedule of cash, investments and pledged collateral is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of cash, investments and pledged collateral is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated December 9, 2019, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Ricci & Company LLC

Albuquerque, New Mexico December 9, 2019

The Middle Rio Grande Conservancy District (District) operates, maintains and manages irrigation, drainage, and river flood control in the Middle Rio Grande Valley. Additional information about the District and its mission can be found in Note 1. The District relies primarily on the revenues it collects from ad valorem assessments, water service charges, water bank fees and miscellaneous revenue it collects from contracts with governmental entities and others. The District does receive grant funding and entered into a loan agreement with the New Mexico Finance Authority during the fiscal year. The District must also manage its expenses within these revenues and any reserves available. The District increased the ad valorem mil and water service charge rates again for FY 19 to meet the operating needs and to provide necessary capital funding.

The District continues to seek funding for projects and non-recurring expenditures. The District obtained funding from the New Mexico Finance Authority (NMFA) and purchased \$2.4 million in vehicles and heavy equipment during the past fiscal year as part of its capital replacement program.

The District's management discussion and analysis will provide an overview of the District's financial activities and management's decisions that have impacted the financial activities. Continuing the theme from prior years, Mike Hamman, CEO and Chief Engineer continues to seek and work with federal grant funding to help with water distribution, to study the impact of drought conditions, creating irrigation system and on-farm efficiencies to reduce the amount of water needed to both deliver water to and use by farmers while continuing to meet their demand for quality crop production. The 2019 irrigation season was very good from a water supply perspective whereby there were no shortages of water for the agricultural users, however, the extended high spring runoff created extensive damages to the spoil levee system within Valencia County. The District, with financial assistance from the New Mexico Interstate Stream Commission, expended \$1.2 million to repair numerous locations along riverside drains and levees preventing potential failures. Additional expenditures are budgeted in FY 2020 to continue shoring up weak areas of concern. This problem highlights the need for the construction of the Bernalillo to Belen engineered levee system that the District is working on with the Corps of Engineers as the primary local sponsor for this project. The funding requirements with require participation by local and state agencies to help cover the local cost-share requirements.

This annual report consists of two types of financial statements, Government-Wide and Fund Financial Statements.

### Government-Wide Financial Statements

Government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position provides information on the entire District's assets and liabilities while the Statement of Activities reflects all the District's revenues and expenses for the current year regardless of when cash is received or paid.

### Fund Financial Statements

Fund financial statements include the Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances and provides more detailed information for the reader about how services were financed in the short-term as well as what remains for future spending. Fund financial statements provide detail about the District's most significant funds. This discussion and analysis should be read in conjunction with the financial statements.

The following table presents the Statement of Net Position and the Statement of Activities in a condensed format. Explanations of some of the significant changes in these statements follow the table.

### STATEMENT OF NET POSITION

FY 2019         FY 2018         Percent Change           ASSETS         Current and other short term assets         \$ 29,666,256         \$ 26,518,310         11.87%           Long term assets         -         2,063,533         -100.00%           Capital assets, net of depreciation         28,423,915         25,170,378         12.93%           Total Assets         58,090,171         53,752,221         8.07%           DEFERRED OUTFLOWS OF RESOURCES         4,484,878         2,902,400         54.52%           LIABILITIES         Current liabilities         2,338,178         1,301,768         79.62%           Current liabilities excluding net pension liability         10,945,252         10.249,852         6.78%           Net pension liability         15,687,008         12,596,234         24.54%           Total Liabilities         28,970,438         24,147,854         19.97%           DEFERRED INFLOWS OF RESOURCES         Unearmed revenue         78,004         78,004         0.00%           Deferred inflows related to pensions & OPEB         2,689,196         1.955,329         37.53%           Total Deferred inflows         25,050,432         25,055,496         3.37%           NET POSITION         \$ 30,837,411         \$ 30,473,434         1.19%	STATEMENT OF NET FOSITION			
Current and other short term assets\$ 29,666,256\$ 26,518,31011.87% Long term assetsLong term assets-2,063,533-100.00%Capital assets, net of depreciation $28,423,915$ $25,170,378$ $12.93%$ Total Assets $58,090,171$ $53,752,221$ $8.07\%$ DEFERRED OUTFLOWS OF RESOURCES $4,484,878$ $2.902,400$ $54.52\%$ LIABILITIESCurrent liabilities excluding net pension liability $10,945,252$ $10,249,852$ $6.78\%$ Net pension liability15,687,008 $12,596,234$ $24.54\%$ Total Liabilities $28,970,438$ $24,147,854$ $19.97\%$ DEFERRED INFLOWS OF RESOURCESUnearned revenue $78,004$ $78,004$ $0.00\%$ Defered inflows related to pensions & OPEB $2,689,196$ $1.955,329$ $37.53\%$ Total Deferred inflows $2,767,200$ $20.033,333$ $36.09\%$ STATEMENT OF ACTIVITIESREVENUESSTATEMENT OF ACTIVITIESREVENUESProgram revenues $5,3400,684$ \$ $3,343,060$ $1.72\%$ General revenues $20,030,307$ $18,149,012$ $10.37\%$ Total revenues $23,430,991$ $21,492,072$ $9.02\%$ Program revenues $23,067,014$ $20,987,164$ $9.91\%$ Chance IN NET POSITION $363,977$ $504,908$ $-27.91\%$ Note works $23,067,014$ $20,987,164$ $9.91\%$ Chance IN		FY 2019	FY 2018	
Long term assets         -         2,063,533         -100.00%           Capital assets, net of depreciation $28,423,915$ $25,170,378$ $12.93\%$ Total Assets $58,090,171$ $53,752,221$ $8.07\%$ DEFERRED OUTFLOWS OF RESOURCES $4,484,878$ $2.902,400$ $54,52\%$ LIABILITIES         - $2,338,178$ $1,301,768$ $79.62\%$ Long-term liabilities excluding net pension liability $10,945,252$ $10,249,852$ $6.78\%$ Net pension liability $15,687,008$ $12,596,234$ $24.454\%$ Total Liabilities $28,970,438$ $24,147,854$ $19.97\%$ DEFERRED INFLOWS OF RESOURCES $1,955,329$ $37.53\%$ $7.67,200$ $2,033,333$ $36.09\%$ Deferred inflows related to pensions & OPEB $2,689,196$ $1,955,329$ $37.53\%$ $7.67,200$ $2,033,333$ $36.09\%$ NET POSITION         Invested in capital assets $25,900,432$ $25,055,496$ $3.37\%$ Restricted $904,430$ - $100.00\%$ $100.00\%$ Unrestricted $4,032,549$ $5,417,9$	ASSETS			
Capital assets, net of depreciation $28,423,915$ $25,170,378$ $12,93\%$ Total Assets $58,090,171$ $53,752,221$ $8.07\%$ DEFERRED OUTFLOWS OF RESOURCES $4,484,878$ $2,902,400$ $54,52\%$ LIABILITIES         Current liabilities $2,338,178$ $1,301,768$ $79,62\%$ Current liabilities $2,338,178$ $1,301,768$ $79,62\%$ Long-term liabilities $2,338,178$ $1,301,768$ $79,62\%$ Net pension liability $10,945,252$ $10,249,852$ $6.78\%$ Net pension liability $15,687,008$ $12,596,234$ $24.54\%$ Total Liabilities $28,970,438$ $24,147,854$ $19.97\%$ DEFERRED INFLOWS OF RESOURCES         Unearmed revenue $78,004$ $78,004$ $0.00\%$ Deferred inflows related to pensions & OPEB $2,689,196$ $1,955,329$ $37,53\%$ Total Deferred inflows $25,900,432$ $25,055,496$ $3.37\%$ Restricted $904,430$ $ 1000.00\%$ Unrestricted $4,032,549$ $5,417,938$ $-25.$	Current and other short term assets	\$ 29,666,256	\$ 26,518,310	11.87%
Total Assets $58,090,171$ $53,752,221$ $8.07\%$ DEFERRED OUTFLOWS OF RESOURCES $4,484,878$ $2,902,400$ $54.52\%$ LIABILITIES       Current liabilities $2,338,178$ $1,301,768$ $79.62\%$ Current liabilities excluding net pension liability $10,945,252$ $10,249,852$ $6.78\%$ Net pension liability $15,687,008$ $12,596,234$ $24.54\%$ Total Liabilities $28,970,438$ $24,147,854$ $19.97\%$ DEFERRED INFLOWS OF RESOURCES       Uncarned revenue $78,004$ $78,004$ $0.00\%$ Deferred inflows related to pensions & OPEB $2,689,196$ $1,955,329$ $37.53\%$ Total Deferred inflows $2,767,200$ $2,033,333$ $36.09\%$ NET POSITION $1$ $4,032,549$ $5,417,938$ $-25.57\%$ Total Net Position $$30,837,411$ $$ 30,473,434$ $1.19\%$ STATEMENT OF ACTIVITIES         REVENUES $23,067,014$ $$ 3,343,060$ $1.72\%$ General revenues $23,067,014$ $$ 20,987,164$ $9.91\%$ Total revenues $$ 23,067,014$ $$ 20,987,164$ <td>Long term assets</td> <td>-</td> <td>2,063,533</td> <td>-100.00%</td>	Long term assets	-	2,063,533	-100.00%
DEFERRED OUTFLOWS OF RESOURCES         4,484,878         2,902,400         54.52%           LIABILITIES         Current liabilities         2,338,178         1,301,768         79.62%           Long-term liabilities         2,338,178         1,301,768         79.62%           Long-term liabilities         2,338,178         1,301,768         79.62%           Net pension liability         10,945,252         10,249,852         6.78%           Net pension liabilities         28,970,438         24,147,854         19.97%           DEFERRED INFLOWS OF RESOURCES         Uncarned revenue         78,004         78,004         0.00%           Deferred inflows related to pensions & OPEB         2,689,196         1,955,329         37.53%           Total Deferred inflows         2,767,200         2,033,333         36.09%           NET POSITION         Invested in capital assets         25,900,432         25,055,496         3.37%           Restricted         904,430         -         100.00%           Unrestricted         4,032,549         5,417,938         -25.57%           Total Net Position         \$ 30,437,411         \$ 30,473,434         1.19%           STATEMENT OF ACTIVITIES           REVENUES         23,430,991         21,492,072	Capital assets, net of depreciation	28,423,915	25,170,378	12.93%
LIABILITIES	Total Assets	58,090,171	53,752,221	8.07%
Current liabilities2,338,1781,301,76879.62%Long-term liabilitiesexcluding net pension liability10,945,25210,249,8526.78%Net pension liability15,687,00812,596,23424.54%Total Liabilities28,970,43824,147,85419.97%DEFERRED INFLOWS OF RESOURCESUnearned revenue78,00478,0040.00%Deferred inflows related to pensions & OPEB2,689,1961,955,32937.53%Total Deferred inflows2,767,2002,033,33336.09%NET POSITIONInvested in capital assets25,900,43225,055,4963.37%Restricted904,430-100.00%Unrestricted4,032,5495,417,938-25.57%Total Net Position\$ 30,837,411\$ 30,473,4341.19%STATEMENT OF A CTIVITIESREVENUESProgram revenues\$ 3,400,684\$ 3,343,0601.72%General revenues20,030,30718,149,01210.37%Total revenues23,430,99121,492,0729.02%EXPENSESPublic works23,067,01420,987,1649.91%CHANGE IN NET POSITION363,977504,908-27.91%NET POSITION, BEGINNING OF YEAR30,473,43429,968,5261.68%	DEFERRED OUTFLOWS OF RESOURCES	4,484,878	2,902,400	54.52%
Long-term liabilities excluding net pension liability $10,945,252$ $10,249,852$ $6.78\%$ Net pension liability $15,687,008$ $12,596,234$ $24,147,854$ $19.97\%$ DEFERRED INFLOWS OF RESOURCES $28,970,438$ $24,147,854$ $19.97\%$ Unearned revenue $78,004$ $78,004$ $0.00\%$ Deferred inflows related to pensions & OPEB $2,689,196$ $1.955,329$ $37.53\%$ Total Deferred inflows $2,767,200$ $2,033,333$ $36.09\%$ NET POSITION $100.00\%$ $100.00\%$ $100.00\%$ Unrestricted $4,032,549$ $5,417,938$ $-25.57\%$ Total Net Position $$30,837,411$ $$30,473,434$ $1.19\%$ STATEMENT OF ACTIVITIESREVENUES $20,030,307$ $18,149,012$ $10.37\%$ Program revenues $$3,400,684$ $$3,343,060$ $1.72\%$ General revenues $23,430,991$ $21,492,072$ $9.02\%$ EXPENSES $23,067,014$ $20,987,164$ $9.91\%$ Public works $23,067,014$ $20,987,164$ $9.91\%$ CHANGE IN NET POSITION $363,977$ $504,908$ $-27.91\%$ NET POSITION, BEGINNING OF YEAR $30,473,434$ $29,968,526$ $1.68\%$	LIABILITIES			
Net pension liability Total Liabilities         15,687,008 28,970,438         12,596,234 24,147,854         24,54% 19,97%           DEFERRED INFLOWS OF RESOURCES         2000         2000         78,004         78,004         0.00%           Deferred inflows related to pensions & OPEB         2,689,196         1,955,329         37.53%           Total Deferred inflows         2,767,200         2,033,333         36.09%           NET POSITION         100.00%         0.00,0%         0.00,0%           Unrestricted         4,032,549         5,417,938         -25.57%           Total Net Position         \$ 30,837,411         \$ 30,473,434         1.19%           ERVENUES         Program revenues         \$ 3,400,684         \$ 3,343,060         1.72%           General revenues         23,430,991         21,492,072         9.02%           EXPENSES         Public works         23,067,014         20,987,164         9.91%           Othange IN NET POSITION         363,977         504,908         -27.91%           NET POSITION, BEGINNING OF YEAR         30,473,434         29,968,526         1.68%	Current liabilities	2,338,178	1,301,768	79.62%
Total Liabilities         28,970,438         24,147,854         19.97%           DEFERRED INFLOWS OF RESOURCES	Long-term liabilities excluding net pension liability	10,945,252	10,249,852	6.78%
DEFERRED INFLOWS OF RESOURCES           Unearned revenue         78,004         78,004         0.00%           Deferred inflows related to pensions & OPEB         2,689,196         1,955,329         37.53%           Total Deferred inflows         2,767,200         2,033,333         36.09%           NET POSITION         1nvested in capital assets         25,900,432         25,055,496         3.37%           Restricted         904,430         -         100.00%           Unrestricted         4,032,549         5,417,938         -25.57%           Total Net Position         \$ 30,837,411         \$ 30,473,434         1.19%           STATEMENT OF ACTIVITIES           REVENUES         20,030,307         18,149,012         10.37%           General revenues         23,430,991         21,492,072         9.02%           EXPENSES         23,067,014         20,987,164         9.91%           Public works         23,067,014         20,987,164         9.91%           CHANGE IN NET POSITION         363,977         504,908         -27.91%           NET POSITION, BEGINNING OF YEAR         30,473,434         29,968,526         1.68%	Net pension liability	15,687,008	12,596,234	24.54%
Unearned revenue       78,004       78,004       0.00%         Deferred inflows related to pensions & OPEB       2,689,196       1,955,329       37.53%         Total Deferred inflows       2,767,200       2,033,333       36.09%         NET POSITION       2       25,900,432       25,055,496       3.37%         Restricted       904,430       -       100.00%         Unrestricted       4,032,549       5,417,938       -25.57%         Total Net Position       \$ 30,837,411       \$ 30,473,434       1.19%         STATEMENT OF ACTIVITIES         REVENUES       20,030,307       18,149,012       10.37%         General revenues       20,030,307       18,149,012       10.37%         Total revenues       23,430,991       21,492,072       9.02%         EXPENSES       23,067,014       20,987,164       9.91%         CHANGE IN NET POSITION       363,977       504,908       -27.91%         NET POSITION, BEGINNING OF YEAR       30,473,434       29,968,526       1.68%	Total Liabilities	28,970,438	24,147,854	19.97%
Deferred inflows related to pensions & OPEB         2,689,196         1,955,329         37.53%           Total Deferred inflows         2,767,200         2,033,333         36.09%           NET POSITION         1	DEFERRED INFLOWS OF RESOURCES			
Total Deferred inflows       2,767,200       2,033,333       36.09%         NET POSITION       Invested in capital assets       25,900,432       25,055,496       3.37%         Restricted       904,430       -       100.00%         Unrestricted       4,032,549       5,417,938       -25.57%         Total Net Position       \$ 30,837,411       \$ 30,473,434       1.19%         STATEMENT OF ACTIVITIES         REVENUES       20,030,307       18,149,012       10.37%         General revenues       23,0430,991       21,492,072       9.02%         EXPENSES       23,067,014       20,987,164       9.91%         CHANGE IN NET POSITION       363,977       504,908       -27.91%         NET POSITION, BEGINNING OF YEAR       30,473,434       29,968,526       1.68%	Unearned revenue	78,004	78,004	0.00%
NET POSITION         25,900,432         25,055,496         3.37%           Invested in capital assets         25,900,432         25,055,496         3.37%           Restricted         904,430         -         100.00%           Unrestricted         4,032,549         5,417,938         -25.57%           Total Net Position         \$ 30,837,411         \$ 30,473,434         1.19%           STATEMENT OF ACTIVITIES           REVENUES         \$ 20,030,307         18,149,012         10.37%           General revenues         20,030,307         18,149,012         10.37%           Total revenues         23,430,991         21,492,072         9.02%           EXPENSES         Public works         23,067,014         20,987,164         9.91%           CHANGE IN NET POSITION         363,977         504,908         -27.91%           NET POSITION, BEGINNING OF YEAR         30,473,434         29,968,526         1.68%	Deferred inflows related to pensions & OPEB	2,689,196	1,955,329	37.53%
Invested in capital assets       25,900,432       25,055,496       3.37%         Restricted       904,430       -       100.00%         Unrestricted       4,032,549       5,417,938       -25,57%         Total Net Position       \$30,837,411       \$30,473,434       1.19%         STATEMENT OF ACTIVITIES         REVENUES       \$3,400,684       \$3,343,060       1.72%         General revenues       20,030,307       18,149,012       10.37%         Total revenues       23,430,991       21,492,072       9.02%         EXPENSES       Public works       23,067,014       20,987,164       9.91%         CHANGE IN NET POSITION       363,977       504,908       -27.91%         NET POSITION, BEGINNING OF YEAR       30,473,434       29,968,526       1.68%	Total Deferred inflows	2,767,200	2,033,333	36.09%
Restricted       904,430       -       100.00%         Unrestricted       4,032,549       5,417,938       -25.57%         Total Net Position       \$ 30,837,411       \$ 30,473,434       1.19%         STATEMENT OF ACTIVITIES         REVENUES         Program revenues       \$ 3,400,684       \$ 3,343,060       1.72%         General revenues       20,030,307       18,149,012       10.37%         Total revenues       23,430,991       21,492,072       9.02%         EXPENSES       23,067,014       20,987,164       9.91%         CHANGE IN NET POSITION       363,977       504,908       -27.91%         NET POSITION, BEGINNING OF YEAR       30,473,434       29,968,526       1.68%	NET POSITION			
Unrestricted       4,032,549       5,417,938      25.57%         Total Net Position       \$ 30,837,411       \$ 30,473,434       1.19%         STATEMENT OF ACTIVITIES         REVENUES         Program revenues       \$ 3,400,684       \$ 3,343,060       1.72%         General revenues       20,030,307       18,149,012       10.37%         Total revenues       23,430,991       21,492,072       9.02%         EXPENSES       23,067,014       20,987,164       9.91%         CHANGE IN NET POSITION       363,977       504,908       -27.91%         NET POSITION, BEGINNING OF YEAR       30,473,434       29,968,526       1.68%	Invested in capital assets	25,900,432	25,055,496	3.37%
Total Net Position       \$ 30,837,411       \$ 30,473,434       1.19%         STATEMENT OF ACTIVITIES         REVENUES         Program revenues       \$ 3,400,684       \$ 3,343,060       1.72%         General revenues       20,030,307       18,149,012       10.37%         Total revenues       23,430,991       21,492,072       9.02%         EXPENSES       Public works       23,067,014       20,987,164       9.91%         CHANGE IN NET POSITION       363,977       504,908       -27.91%         NET POSITION, BEGINNING OF YEAR       30,473,434       29,968,526       1.68%	Restricted	904,430	-	100.00%
STATEMENT OF ACTIVITIES           REVENUES         Program revenues         \$ 3,400,684         \$ 3,343,060         1.72%           General revenues         20,030,307         18,149,012         10.37%           Total revenues         23,430,991         21,492,072         9.02%           EXPENSES         Public works         23,067,014         20,987,164         9.91%           CHANGE IN NET POSITION         363,977         504,908         -27.91%           NET POSITION, BEGINNING OF YEAR         30,473,434         29,968,526         1.68%	Unrestricted	4,032,549	5,417,938	-25.57%
REVENUES         Program revenues       \$ 3,400,684       \$ 3,343,060       1.72%         General revenues       20,030,307       18,149,012       10.37%         Total revenues       23,430,991       21,492,072       9.02%         EXPENSES       23,067,014       20,987,164       9.91%         CHANGE IN NET POSITION       363,977       504,908       -27.91%         NET POSITION, BEGINNING OF YEAR       30,473,434       29,968,526       1.68%	Total Net Position	\$ 30,837,411	\$ 30,473,434	1.19%
Program revenues       \$ 3,400,684       \$ 3,343,060       1.72%         General revenues       20,030,307       18,149,012       10.37%         Total revenues       23,430,991       21,492,072       9.02%         EXPENSES       23,067,014       20,987,164       9.91%         CHANGE IN NET POSITION       363,977       504,908       -27.91%         NET POSITION, BEGINNING OF YEAR       30,473,434       29,968,526       1.68%	STATEMENT	OF ACTIVITIES		
General revenues       20,030,307       18,149,012       10.37%         Total revenues       23,430,991       21,492,072       9.02%         EXPENSES       23,067,014       20,987,164       9.91%         CHANGE IN NET POSITION       363,977       504,908       -27.91%         NET POSITION, BEGINNING OF YEAR       30,473,434       29,968,526       1.68%	REVENUES			
Total revenues23,430,99121,492,0729.02%EXPENSESPublic works23,067,01420,987,1649.91%CHANGE IN NET POSITION363,977504,908-27.91%NET POSITION, BEGINNING OF YEAR30,473,43429,968,5261.68%	Program revenues	\$ 3,400,684	\$ 3,343,060	1.72%
EXPENSES         Public works       23,067,014       20,987,164       9.91%         CHANGE IN NET POSITION       363,977       504,908       -27.91%         NET POSITION, BEGINNING OF YEAR       30,473,434       29,968,526       1.68%	General revenues	20,030,307	18,149,012	10.37%
Public works23,067,01420,987,1649.91%CHANGE IN NET POSITION363,977504,908-27.91%NET POSITION, BEGINNING OF YEAR30,473,43429,968,5261.68%	Total revenues	23,430,991	21,492,072	9.02%
CHANGE IN NET POSITION363,977504,908-27.91%NET POSITION, BEGINNING OF YEAR30,473,43429,968,5261.68%	EXPENSES			
NET POSITION, BEGINNING OF YEAR         30,473,434         29,968,526         1.68%	Public works	23,067,014	20,987,164	9.91%
	CHANGE IN NET POSITION	363,977	504,908	-27.91%
<b>NET POSITION, END OF YEAR</b> \$ 30,837,411 \$ 30,473,434 1.19%	NET POSITION, BEGINNING OF YEAR	30,473,434	29,968,526	1.68%
	NET POSITION, END OF YEAR	\$ 30,837,411	\$ 30,473,434	1.19%

The financial position of the District has improved due to increases in ad valorem and water service charge rates that have increased the cash position. The District has been able to maintain a balanced budget without having to rely on cash reserves.

## FINANCIAL HIGHLIGHTS – STATEMENT OF NET POSITION

# ASSETS:

- Total Assets increased by \$4.3 million during the fiscal year with capital assets accounting for \$3.2 million of the increase.
- Current and other short-term assets reflected a new increase of \$3.1 million or an increase of 11.87%. \$1.0 million is the result of the US Army Corps of Engineers receivable being reclassified from long-term to short-term and \$2.5 million increase in funds being invested in the Local Government Investment Pool with the New Mexico State Treasurer offset by a \$400 reduction in cash and cash equivalents (including restricted funds).
- Long-term assets decreased by \$2.1 million. The US Army Corps of Engineers paid the District \$1,053,895 of the amount due and the remaining amount was reclassified to short term as the Corps indicated in late June 2019 that the remaining amount was to be paid.
- Capital assets, net of depreciation, increased by 12.93% or \$3.2 million. The District was able to purchase additional assets using loan proceeds from the New Mexico Finance Authority (NMFA) and additional funds in the budget.

# LIABILITIES:

• Total liabilities increased by \$4.8 million. Current Liabilities increased by \$1.03 million attributable to increases in vouchers payable, payables to local governments as part of the repayment of funds from the US Army Corps of Engineers and notes payable. Non-current liabilities increased by \$3.7 million primarily from the loan due to NMFA.

# FINANCIAL HIGHLIGHTS - STATEMENT OF ACTIVITIES

Total revenues increased by 9.02 % due to the rate increases in ad valorem and water service charge. The ad valorem revenue increased by \$1.6 million, water service charges by \$ 177 thousand and interest income by \$ 239 thousand.

Program Expenses in FY 19 were up \$ 2.1 million with salaries and benefits accounting for \$1.1 million of the increase and the remaining attributable to general increases in operations.

# GENERAL FUND BUDGETARY HIGHLIGHTS

The District prepares its budget each year using historical information combined with knowledge of activities planned for the following year. The budget undergoes internal scrutiny and adjustment by the Treasurer and the CEO. It is then submitted to the Finance Committee before going to the Board of Directors for review and approval. Once the budget is adopted by the Board, it is submitted to the Local Government Division of the State of New Mexico Department of Finance and Administration (DFA) for approval. The preliminary budget must be submitted

by June 1<sup>st</sup> of each year and the final budget submitted by July 31<sup>st</sup> of the same year along with unaudited prior year financial statements approved by the Board. The DFA must approve the budget prior to its legal enactment. The original fiscal year budget as presented was approved by the District's Board of Directors and DFA. The expenditures of the general fund may not legally exceed the budget. The District does not adopt a legal budget for the special revenue fund as this fund only receives revenue from land sales which are infrequent and therefore difficult to budget.

The budgetary comparisons are presented on a non-GAAP budgetary basis. For the fiscal year ended June 30, 2019, the District's budget projected a surplus of revenues over expenditures of \$69,617.

Budget to Actual (Non-GAAP Budgetary Basis) General Fund:

For the fiscal year ended June 30, 2019, actual revenues were \$26,841,400. Compared to the revised budget of \$26,705,525, the District was under its estimate by \$135,875 or .5 %. Ad Valorem revenue was lower than estimated but the interest on investments and auction proceeds exceeded expectations.

For the fiscal year ended June 30, 2019, actual expenditures were \$25,065,418 while budgeted expenditures were \$26,635,908 resulting in a favorable variance of \$1,570,490.

In summary, the District ended the year with a budget surplus of \$1,775,982 compared to the expected surplus of \$69,617.

# DISTRICT HIGHLIGHTS

### Change in Mil and Water Service Charge Rates

- With the mil rate increase approved for the FY 19 budget, the Board reached its goal to bring rates back to approximately 5 mils for residential rates and the non-residential rates are 1.25% of residential rates. The current mil rate is \$5.0693 for residential customers and \$6.3334 for non-residential customers. These rates are expected to remain at the above levels for the foreseeable future.
- The water service charge increased to \$43 per acre beginning with calendar year 2019. Now that the rate has been equalized with what it should be relative to the statutory authority, the Board now plans to have this rate increase in the future only by the Consumer Price Index as provided in statute. The rate will increase to \$43.82 beginning in January 2020.
- These rate increases will allow the District to keep revenues in line with recurring operating costs and to allow for much needed improvements to the District infrastructure as discussed in prior reports. Management continues to monitor its expenses and keeping them in line with needs and requirements of operations. Funding for non-recurring and

major capital needs are being looked at separately and alternative funding sources are being sought. This is discussed in further detail in the Asset Management Plan below.

## **Ongoing District Commitments**

• The District continues to work with the United States Department of the Army Corps of Engineers (federal government) on various projects. Currently the District is working on a flood damage reduction project from Bernalillo to Belen and the Rio Grande Environmental Management Plan from Sandia to Isleta that is unfunded at this time. The Bernalillo section 205 feasibility project is on hold but could resurface in the future. These projects are discussed in detail in Note 12 of the Financial Statements.

## District Contingencies

• The District also continues to work with the United States Government to settle the title claim issue related to ownership of District facilities. District employees and legal advisors participated over a number of years in the development of a new biological opinion (BiOp) related to the silvery minnow, southwestern willow flycatcher, yellow billed cuckoo and the meadow jumping mouse. The new biological opinion was issued in December 2016 and the District is working on a number of commitments associated with this BiOp and related projects including the Isleta Diversion Dam settlement. Both of these issues are detailed in Note 11 – Contingencies.

### Asset Management Plan

• The District continues to work on its asset management plan for its aging vehicles and equipment. The District has purchased over \$5 million in the last two fiscal years and continues to explore other opportunities to purchase or lease additional assets. As part of the requirement of receiving a loan from the NMFA, the District must pledge revenues to cover the required loan payments. The District is also required to make monthly payments on the loan which it is doing on-time and in accordance with the loan agreement.

### Outstanding Receivable from the Corp of Engineers

• The District has an outstanding receivable from the United States Department of the Army related to the Albuquerque West Levee project. During the fiscal year the District received \$1,053,895 towards the outstanding balance, bringing the balance to \$1,009,638 at the end of FY 19. At the end of June 2019, the District received notice that the balance would be paid off. Payment was received in August 2019 which resolved this outstanding amount. The District has an offsetting liability to Bernalillo County and AMFACA of 15.47% each. The District is working with AMAFCA and Bernalillo County on repayments.

### San Acacia to Bosque del Apache Levee Project

• In August 2014, the District, as the official sponsor, along with the New Mexico Interstate Stream Commission and the United States Department of the Army signed a project partnership agreement for this project. This project is expected to replace approximately 43 miles of spoil bank along the west bank of the Rio Grande with an engineered levee. Non-federal sponsors which include the District have invested over \$8.9 million into this project. The first Phase of this project that protects the City of Socorro reach has been finished and will be turned over to the District for maintenance within one year with the date still uncertain due to Corps pending closeout procedures. The other phases have been placed on hold as the government is focusing on other priority areas as described in Note 12.

## Contract with the Bureau of Indian Affairs

• The District and BIA have a contract to perform operations and maintenance on the Six Middle Rio Grande Pueblos' facilities on trust lands. The contract is in the first of two possible extensions which expires February 29, 2020 but can be extended through February 28, 2021; the District expects the contract to be extended. Payment provision requires a minimum annual payment for services rendered that includes upward adjustments scaled to ad valorem and water service charge increases over time. The District and BIA will begin working on extending the contract past the February 28, 2021 end date.

# Water Efficiency Improvement Loan from NMED Clean Water Act Program

• The District entered into a \$500,000 20-year loan agreement with the New Mexico Environment Department, Construction Programs Bureau to provide gap funding for onfarm federal Farm Bill grants for water efficiency improvements within District boundaries. Loan agreements will be developed a part of a pilot program that, if successful, could lead to additional funding for this purpose in the future. The District is required to pledge revenues in accordance with the loan agreement.

# Inventory Monitoring and Reduction

• Inventory increased by \$136 thousand this past year as a decision was made to increase the quantity of materials on hand due to longer delivery times.

# Five Year Plan

• The District management continues with its plan that will assist in the budgeting process and also the direction for the entire District. Managers continue to look at infrastructure and equipment needs for the next five years and develop a strategy for these needs which can be incorporated into a blueprint for the District operations. The plan is ongoing and will help inform management and the Board about out-year operating budgets and capital

outlay needs. Specific capital replacements and improvements will be included within each budget proposal as a component of the annual budget as well as the longer-term capital acquisition strategies.

# Upcoming Change in Senior Management

• The District's current Secretary-Treasurer, Mr. David M. Fergeson CPA, CGMA, informed the CEO and the Board of Directors in December 2018 of his intention to retire effective December 31, 2019. The Human Resources Department under the guidance of the Personnel Committee and the CEO began the recruiting process for the District's new Chief Financial Officer that will also serve as the Secretary-Treasurer. Through an extensive recruitment process, Mr. Santiago Chavez was selected with Board approval and reported for duty on November 12, 2019 to work with Mr. Fergeson on the transition.

## Economic Factors and Next Year's Budget

- The approved budget for fiscal year 2020 expenditures is \$23,155,566 while revenues are projected to be \$23,204,105. This is the third consecutive year the district is not required to set aside funds from reserves to meet its' obligations. This budget projects a surplus of \$48,539. This can be attributed to the rate increases finally bringing revenues closer to operational needs.
- The District is also working to locate additional revenue sources such as state and federal grants to help in the budget process.

# CONTACTING DISTRICT MANAGEMENT

This financial report is designed to provide citizens, taxpayers, customers, legislators, and other stakeholders a general overview of the District's finances and demonstrate the District's accountability for the money it receives. If you have any questions about this report or need additional financial information, please contact:

Middle Rio Grande Conservancy District 1931 Second Street SW PO Box 581 Albuquerque, NM 87103 (505) 247-0234 **BASIC FINANCIAL STATEMENTS** 

# STATE OF NEW MEXICO MIDDLE RIO GRANDE CONSERVANCY DISTRICT STATEMENTS OF NET POSITION June 30, 2019 and 2018

	Governmental Activities		
	2019	2018	
ASSETS			
Current Assets			
Cash and cash equivalents	\$ 2,041,060	\$ 3,353,077	
Restricted cash and cash equivalents	904,430	-	
Investment in Local Government Investment Pool	22,009,028	19,544,219	
Current receivables:			
Ad valorem assessments, net	2,231,779	2,171,669	
Water service and delinquency charges, net	364,253	359,174	
Government Contracts			
Federal	71,499	140,154	
Local	14,569	13,810	
Interest receivable	38,931	25,582	
Other receivable	25,592	91,204	
Material and supply inventories, at cost	955,477	819,421	
Contract receivable from US Department of the Army	1,009,638		
Total current assets	29,666,256	26,518,310	
Non-current Assets			
Contract receivable from US Department of the Army	-	2,063,533	
Capital assets, net	28,423,915	25,170,378	
Total non-current assets	28,423,915	27,233,911	
Total assets	58,090,171	53,752,221	
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows related to pensions	3,658,775	2,109,265	
Employer contributions subsequent to measurement date	826,103	793,135	
Total deferred outflows of resources	4,484,878	2,902,400	
Total assets and deferred outflows of resources	\$ 62,575,049	\$ 56,654,621	

# STATE OF NEW MEXICO MIDDLE RIO GRANDE CONSERVANCY DISTRICT STATEMENTS OF NET POSITION (CONTINUED) June 30, 2019 and 2018

	Governmental Activities		
	2019	2018	
LIABILITIES			
Current Liabilities			
Vouchers payable	513,661	197,089	
Accrued payroll and related benefits payable	529,371	482,050	
Other liabilities	67,708	65,400	
Accrued compensated absences	519,393	549,703	
Accrued payable to local governments	312,353	-	
Notes payable	395,692	7,526	
Total current liabilities	2,338,178	1,301,768	
Non-current Liabilities			
Accrued compensated absences, net of current portion	541,432	284,072	
Accrued payable to local governments, due after one ye	ear -	638,428	
Notes payable, net of current portion	2,127,791	107,356	
Net pension liability	15,687,008	12,596,234	
Net OPEB liability	8,276,029	9,219,996	
Total non-current liabilities	26,632,260	22,846,086	
Total liabilities	28,970,438	24,147,854	
DEFERRED INFLOWS OF RESOURCES			
Unearned revenue	78,004	78,004	
Deferred inflows related to pensions	692,307	1,122,345	
Deferred inflows related to OPEB	1,996,889	832,984	
Total deferred inflows of resources	2,767,200	2,033,333	
NET POSITION			
Net investment in capital assets	25,900,432	25,055,496	
Restricted	904,430	-	
Unrestricted	4,032,549	5,417,938	
Total net position	30,837,411	30,473,434	
Total liabilities, deferred inflows of resources,			
and net position	\$ 62,575,049	\$ 56,654,621	

## STATE OF NEW MEXICO MIDDLE RIO GRANDE CONSERVANCY DISTRICT STATEMENTS OF ACTIVITIES Years Ended June 30, 2019 and 2018

Tears Endeu June 50, 2019 and 2018	Course	antal Activitias	
	Governmental Activities		
	2019	2018	
Program Expenses Public works:			
Public works. Personnel services	\$ 9,057,112	8,440,548	
	<sup>5</sup> 9,037,112 5,304,860	4,750,452	
Employee benefits	· · ·		
Contractual operating and maintenance services	853,579 2,545,550	665,048 2,366,231	
Field expenses	2,545,550 3,869,413	3,576,861	
General and administrative expenses	5,809,415 63,986	3,570,801	
Interest expense	1,564,027	1,389,143	
Depreciation Red debt expense	1,504,027 86,070	1,389,143	
Bad debt expense Internal costs capitalized	<i>,</i>		
Total program expenses	(277,583) 23,067,014	(361,923) 20,987,164	
rotai program expenses	23,007,014	20,987,104	
Program Revenues			
Charges for services:			
Water services assessments	2,148,701	1,976,654	
Program specific operating grants:			
Federal	943,273	481,844	
Local	308,710	496,286	
Program specific capital grants:			
Federal	-	388,276	
Total program revenues	3,400,684	3,343,060	
Net program (expense) revenues	(19,666,330)	(17,644,104)	
General revenues			
Ad valorem assessments	18,594,323	17,017,627	
Delinquency charges	251,105	237,262	
Investment income	457,521	218,870	
Gain on equipment and property removal	157,558	25,751	
Land sales and water bank leases	401,576	422,368	
Other revenue	168,224	227,134	
Total general revenues	20,030,307	18,149,012	
Increase in net position	363,977	504,908	
Net position, beginning of year	30,473,434	29,968,526	
Net position, end of year	\$ 30,837,411	\$ 30,473,434	

GOVERNMENTAL FUNDS FINANCIAL STATEMENTS

# STATE OF NEW MEXICO MIDDLE RIO GRANDE CONSERVANCY DISTRICT BALANCE SHEETS GOVERNMENTAL FUNDS June 30, 2019 with Comparative 2018 Totals

June 50, 2019 with Comparative 2018 Totals				
		Special		
-	General	Revenue	<b>Total 2019</b>	Total 2018
ASSETS				
Cash and cash equivalents \$	801,710	1,239,350	2,041,060	3,353,077
Restricted cash and cash equivalents	904,430	-	904,430	
Investment in Local Government Pool	15,417,401	6,591,627	22,009,028	19,544,219
Current receivables:				
Ad valorem assessments, net	2,231,779	-	2,231,779	2,171,669
Water service and delinquency charges, net	364,253	-	364,253	359,174
Governmental contracts and grants				
Federal, net	71,499	-	71,499	140,154
Local	14,569	-	14,569	13,810
Interest receivable	38,931	-	38,931	25,582
Other receivables	25,592	-	25,592	91,204
Material and supply inventories, at cost	955,477	-	955,477	819,421
Contract receivable from US Department				
of Army	1,009,638		1,009,638	2,063,533
Total assets \$	21,835,279	7,830,977	29,666,256	28,581,843
LIABILITIES				
Vouchers payable \$	513,661	-	513,661	197,089
Accrued payroll and related benefits payable	529,371	-	529,371	482,050
Other liabilities	67,708	-	67,708	65,400
Accrued payable to local governments	312,353	-	312,353	638,428
Total liabilities	1,423,093	-	1,423,093	1,382,967
DEFERRED INFLOWS OF RESOURCES				
Revenue not available to pay current period				
expenditures	3,033,191	_	3,033,191	3,847,541
Total liabilities and deferred inflows	-,,			
of resources	4,456,284	_	4,456,284	5,230,508
-	-,,,,			3,230,300
FUND BALANCES	055 477			010 401
Nonspendable inventory and prepaids	955,477	-	955,477	819,421
Restricted	904,430	-	904,430	-
Committed	-	7,226,400	7,226,400	7,225,396
Assigned	3,148,491	604,577	3,753,068	4,372,441
Unassigned	12,370,597		12,370,597	10,934,077
Total fund balances	17,378,995	7,830,977	25,209,972	23,351,335
Total liabilities, deferred inflows of				
resources and fund balances \$	21,835,279	7,830,977	29,666,256	28,581,843

# STATE OF NEW MEXICO MIDDLE RIO GRANDE CONSERVANCY DISTRICT BALANCE SHEETS GOVERNMENTAL FUNDS June 30, 2018

		General	Special Revenue	(	Governmental Funds
ASSETS		General			1 unus
	\$	2,114,972	1,238,105	\$	3,353,077
Investment in Local Government Pool	-	12,952,592	6,591,627	Ŧ	19,544,219
Current receivables, net:					
Ad valorem assessments, net		2,171,669	-		2,171,669
Water service and delinquency charges, net		359,174	-		359,174
Governmental contracts and grants					
Federal, net		140,154	-		140,154
Local		13,810	-		13,810
Interest receivable		25,582	-		25,582
Other receivables		91,204	-		91,204
Material and supply inventories, at cost		819,421	-		819,421
Contract receivable from United States					
Department of Army, due after one year		2,063,533	-		2,063,533
Total assets	\$	20,752,111	7,829,732	\$	28,581,843
LIABILITIES					
Vouchers payable	\$	197,089	-		197,089
Accrued payroll and related benefits payable		482,050	-		482,050
Other liabilities		65,400	-		65,400
Payable to local governments, due after one year		638,428	-		638,428
Total liabilities	_	1,382,967			1,382,967
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Revenue not available to pay current period					
expenditures	_	3,847,541			3,847,541
Total liabilities and deferred inflows of resource	s	5,230,508			5,230,508
FUND BALANCES					
Nonspendable inventory and prepaids		819,421	-		819,421
Committed		-	7,225,396		7,225,396
Assigned		3,768,105	604,336		4,372,441
Unassigned		10,934,077	-		10,934,077
Total fund balances		15,521,603	7,829,732		23,351,335
Total liabilities deferred inflore of					
Total liabilities, deferred inflows of resources and fund balances	\$_	20,752,111	7,829,732	\$	28,581,843

# STATE OF NEW MEXICO MIDDLE RIO GRANDE CONSERVANCY DISTRICT RECONCILIAITON OF THE BALANCE SHEETS TO THE STATEMENTS OF NET POSITION June 30, 2019 and 2018

	_	2019	2018
Total fund balances (Balance sheet)	\$	25,209,972	23,351,335
Amounts reported for governmental activities in the statements of net position are different because:			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		28,423,915	25,170,378
Other long-term assets (receivables) are not available to pay current period expenditures and therefore are deferred in the funds.		2,955,187	3,769,537
Deferred outflows and inflows of resources related to pensions are applicable to future reporting periods and, therefore, are not reported in the funds		3,792,571	1,780,055
Deferred outflows and inflows of resources related to OPEB are applicable to future reporting periods and, therefore, are not reported in the funds		(1,996,889)	(832,984)
Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds. Those liabilities consist of:			
Accrued compensated absences		(1,060,825)	(833,775)
Notes payable		(2,523,483)	(114,882)
Net pension liability		(15,687,008)	(12,596,234)
Obligation for postemployment benefits		(8,276,029)	(9,219,996)
Total net position (statement of net position)	\$_	30,837,411	30,473,434

# STATE OF NEW MEXICO MIDDLE RIO GRANDE CONSERVANCY DISTRICT STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

Year Ended June 30, 2019 with Comparative Totals for the Year Ended June 30, 2018

Tear Ended June 30, 2019 with Compa		tor the rear End	Governmental Funds	
	General	Revenue	Total 2019	Total 2018
Revenues				
Ad valorem assessments \$	18,513,577	- \$	18,513,577 \$	17,172,724
Water service assessments	2,147,345	-	2,147,345	1,962,647
Delinquency charges	251,105	-	251,105	237,262
Investment income	457,026	495	457,521	218,870
Contracts with governmental entities				
Federal	721,844	-	721,844	721,844
Local	392,941	-	392,941	289,476
Operating and capital grants				
Federal	1,269,757	-	1,269,757	482,476
Local	-	-	-	-
Other	164,381	-	164,381	227,134
Water bank leases	400,826	-	400,826	421,118
Land sales		750	750	1,250
Total revenues	24,318,802	1,245	24,320,047	21,734,801
Expenditures				
Public works				
Current operations	20,423,602	-	20,423,602	18,992,387
Capital outlays	4,558,631	-	4,558,631	2,293,923
Debt service:				
Principal	326,974	-	326,974	7,507
Interest	63,986		63,986	306
Total expenditures	25,373,193		25,373,193	21,294,123
Excess (deficiency) of revenues				
over expenditures	(1,054,391)	1,245	(1,053,146)	440,678
Other Finance Sources (Uses)				
Equipment disposition proceeds	176,208	-	176,208	33,972
Loan proceeds	2,735,575		2,735,575	-
Total other financing sources (uses)	2,911,783		2,911,783	33,972
Change in fund balances	1,857,392	1,245	1,858,637	474,650
Fund balances, beginning of year	15,521,603	7,829,732	23,351,335	22,876,685
Fund balances, end of year \$_	17,378,995	7,830,977 \$	25,209,972 \$	23,351,335

# STATE OF NEW MEXICO MIDDLE RIO GRANDE CONSERVANCY DISTRICT STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES Year Ended June 30, 2018

		Special	Governmental
D	General	Revenue	Funds
Revenues	ф. 1 <b>7</b> 170 70 4		t 17 170 704
Ad valorem assessments	\$ 17,172,724	- 3	\$ 17,172,724
Water service assessments	1,962,647	-	1,962,647
Delinquency charges	237,262	-	237,262
Investment income	218,375	495	218,870
Contracts with governmental entities	-		
Federal	721,844	-	721,844
Local	289,476	-	289,476
Operating and capital grants	-		
Federal	482,476	-	482,476
Other	227,134	-	227,134
Water bank leases	421,118	_	421,118
Land sales		1,250	1,250
Total revenues	21,733,056	1,745	21,734,801
Expenditures			
Public works			
Current operations	18,992,387	_	18,992,387
Capital outlays	2,293,923	_	2,293,923
Debt service:			
Principal	7,507	-	7,507
Interest	306		306
Total expenditures	21,294,123		21,294,123
(Deficiency) excess of revenues over expenditures	438,933	1,745	440,678
Other Finance Sources (Uses)			
Equipment disposition proceeds	33,972		33,972
Total other financing sources (uses)	33,972		33,972
Change in fund balances	472,905	1,745	474,650
Fund balances, beginning of year	15,048,698	7,827,987	22,876,685
Fund balances, end of year	\$ 15,521,603	7,829,732	\$3351,335

# STATE OF NEW MEXICO MIDDLE RIO GRANDE CONSERVANCY DISTRICT RECONCILIATION OF THE STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENTS OF ACTIVITIES Year Ended June 30, 2019 and 2018

	2019	2018
Increase (decrease) in fund balances (statement of		
revenues, expenditures and changes in fund balances) \$	1,858,637	\$ 474,650
Amounts reported for governmental activities in the Statements of Activities are different because:		
Governmental funds report capital outlay as expenditures, while in the statements of activities the cost of these assets is capitalized.		
Capital outlay	4,558,631	2,293,923
Internal costs capitalized	277,583	361,923
Governmental funds do not report depreciation expense		
which is recorded in the statements of activities.	(1,564,027)	(1,389,143)
In the statements of activities, cost of assets disposed is included, whereas in the governmental funds the proceeds from asset dispositions are included. Thus, the change in net position differs from the change in fund balances by the net book value of assets disposed.	(18,650)	(8,221)
Revenues in the statements of activities that do not provide current financial		
resources are not reported as revenues in the funds, net of prior year effe	(814,350)	(255,636)
Governmental funds do not report the net change in		
compensated absences	(227,050)	20,116
Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statements of Net Position.		
Debt issued or incurred	(2,735,575)	-
Principal repaid	326,974	7,507
District pension contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension liability is measured a year before the District's report date. Pension expense, which is the change in the net pension liability adjusted for changes in deferred outflows and inflows of resources related to pensions, is reported in the Statement of Activities.		
District pension contributions	826,103	793,135
Pension expense	(1,904,361)	(1,368,591)
OPEB expense, which is the change in the net OPEB liability adjusted for changes in deferred outflows and inflows of resources related to		
OPEB, is reported in the Statement of Activities.	(219,938)	(424,755)
Increase in net position (statement of activities)	363,977	\$ 504,908
The Notes to the Financial Statements are an integral part of this staten	ent	

# STATE OF NEW MEXICO MIDDLE RIO GRANDE CONSERVANCY DISTRICT BUDGETARY COMPARISON SCHEDULE BUDGET TO ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND Year Ended June 30, 2019

				Variance
	Original	Final		Favorable
	Budget	Budget	Actual	(Unfavorable
Revenues				
Ad valorem assessments	\$ 18,821,770	18,821,770	18,513,701	(308,069)
Water service assessments	2,150,420	2,150,420	2,143,622	(6,798)
Ad valorem interest	216,000	216,000	251,105	35,105
Water bank leases	400,000	400,000	400,826	826
Interest on investments	150,000	150,000	414,102	264,102
Federal contracts	721,843	721,843	721,844	1
Local contracts	293,097	293,097	392,941	99,844
Operating and capital grants	200,000	1,253,895	1,269,757	15,862
Other	198,500	198,500	340,589	142,089
Loan proceeds	2,500,000	2,500,000	2,392,913	(107,087)
Total revenues	25,651,630	26,705,525	26,841,400	135,875
Expenditures				
Personnel services	9,347,318	9,314,432	8,830,063	484,369
Employee benefits	4,086,020	4,114,410	3,854,259	260,151
Employee costs	211,960	215,422	179,890	35,532
Services	1,687,670	2,091,694	1,225,040	866,654
General & administrative expenses	591,609	582,519	545,299	37,220
Technology & communication	375,823	329,486	308,812	20,674
Bank and other fees	22,500	27,909	27,909	_
Ad valorem collection fee	369,500	389,660	388,033	1,627
Debt payments	7,800	479,824	479,800	24
Utilities	108,350	102,881	100,992	1,889
Facility O & M	349,550	521,764	511,557	10,207
Division expense	347,500	461,284	445,571	15,713
Vehicle & equipment O&M	1,318,995	1,420,485	1,386,772	33,713
Federal O&M services	855,093	853,593	853,579	14
Capital outlays	3,969,000	4,137,609	4,114,170	23,439
Operating and capital grants	750,825	726,243	970,463	(244,220)
Special projects	1,182,500	866,693	843,209	23,484
Total expenditures	25,582,013	26,635,908	25,065,418	1,570,490
(Deficiency) excess of revenues				
over expenditures	69,617	69,617	1,775,982	1,706,365
(Decrease) increase in fund bal	ance - non-GAAP	budgetary basis	1,775,982	
Change in:				
Ad valorem and water service receivables			3,599	
Encumbrances			(396,615)	
NMFA bank accounts and interest income not budgeted			474,426	
Increase (decrease) in fund bal	ance - GAAP basi	s	1,857,392	

# STATE OF NEW MEXICO MIDDLE RIO GRANDE CONSERVANCY DISTRICT BUDGETARY COMPARISON SCHEDULE BUDGET TO ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND Year Ended June 30, 2018

Tear Ended June 30, 2018	Original	Final		Variance Favorable
Devices	Budget	Budget	Actual	(Unfavorable
Revenues	¢ 17 444 270	17 444 270	17 170 702	(271547)
Ad valorem assessments Water service assessments	\$ 17,444,270 1,981,276	17,444,270	17,172,723	(271,547)
		1,981,276	1,962,828	(18,448)
Ad valorem interest	275,000	275,000	237,262 421,118	(37,738)
Water bank leases Interest on investments	389,500 60,000	389,500 60,000	421,118 218,375	31,618 158,375
Federal contracts	721,843	721,843	721,844	156,575
Local contracts				102,012
	286,264	286,264	388,276	
Operating and capital grants	1,179,724	1,179,724	309,135	(870,589)
Other Total resume a	230,500	230,500	274,916	44,416
Total revenues	22,568,377	22,568,377	21,706,477	(861,900)
Expenditures				
Personnel services	8,887,200	8,677,162	8,460,665	216,497
Employee benefits	3,814,862	3,853,552	3,571,836	281,716
Employee costs	294,370	235,056	198,995	36,061
Services	1,624,073	1,229,564	1,158,556	71,008
General & administrative expenses	301,532	663,054	637,078	25,976
Technology & communication	561,600	426,330	405,421	20,909
Bank and other fees	31,500	21,945	21,945	-
Ad valorem collection fee	367,000	366,180	361,298	4,882
Debt payments	-	7,813	7,813	-
Utilities	107,200	105,864	98,566	7,298
Facility O & M	492,100	458,574	449,816	8,758
Division expense	442,000	397,393	368,312	29,081
Vehicle & equipment O&M	1,387,762	1,333,034	1,292,851	40,183
Federal O&M services	736,294	665,917	665,048	869
Capital outlays	1,369,850	2,374,714	2,364,701	10,013
Operating and capital grants	802,465	869,481	824,963	44,518
Special projects	886,639	420,814	331,869	88,945
Total expenditures	22,106,447	22,106,447	21,219,733	886,714
(Deficiency) excess of revenues				
over expenditures	461,930	461,930	486,744	24,814
(Decrease) increase in fund bala Change in:	ance - non-GAAI	P budgetary basis	486,744	
Ad valorem receivables			(182)	
Unavailable revenue			(112,610)	
Encumbrances			98,953	
Increase (decrease) in fund bala	nce - GAAP bas	is	472,905	

NOTES TO THE FINANCIAL STATEMENTS

### NOTE 1. ORGANIZATION

The Middle Rio Grande Conservancy District ("District") was created in 1923 under the provisions of the Conservancy Act of New Mexico for the purpose of maintaining flood protection, river control, drainage, and water storage for supplementing irrigation needs, constructing and maintaining a distribution system for irrigation and other improvements for public health, safety, convenience and welfare. The District is a political subdivision of the State of New Mexico and a body corporate with all the powers of a public or municipal corporation and operated under an elected Board of Directors.

## NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

## Financial Reporting Entity

The accompanying financial statements of the District have been prepared in accordance with accounting principles generally accepted in the United States ("GAAP") as prescribed by the Governmental Accounting Standards Board ("GASB"). The GASB is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). These statements include:

- Presentation of management's discussion and analysis ("MD&A") which provides an analysis of the District's overall financial position and results of operations.
- Presentation of financial statements prepared using full accrual accounting for all District activities including reporting capital assets and related depreciation.

Other significant accounting policies of the District are discussed below.

### Reporting Entity

The District's basic financial statements include the accounts of all District operations which are financially accountable to the Board of Directors. The District has no component units.

### Government-wide and Fund Financial Statements

The government-wide financial statements (the statement of net position and the statement of activities) report information based on the District as a whole. Interfund activity is eliminated in the government-wide financial statements.

The statement of net position incorporates long-term assets and receivables and deferred outflows of resources, as well as long-term debt and obligations, and deferred inflows of resources. The District's net position is reported in three parts - invested in capital assets net of related debt and deferred inflows of resources, if any; restricted net position (none at June 30, 2019 or 2018); and unrestricted net position.

The statement of activities indicates the degree to which the direct expenses of a given function are offset by program revenues. Gross expenses (including depreciation) are reduced by program revenues directly associated with the functions.

## NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### Financial Reporting Entity (Continued)

Program revenues include: (1) water service assessments to property owners who have irrigation access, (2) contract revenue from governmental entities to finance operation and maintenance of District infrastructure, (3) operating and capital grants, if any, which finance specific operating and construction activities, (4) other revenue with a program nature.

The net cost (by function) is normally covered by general revenues (ad valorem assessments, delinquency charges, investment income, and other gains and losses). The District does not currently employ indirect cost allocation systems.

Separate fund financial statements provide reports on the financial condition and results of operations for major individual funds. The District's activities are all governmental activities and the District did not have proprietary or fiduciary funds during the years ended June 30, 2019 or 2018. There are no non-major funds.

The fund statements are presented on a current financial resources measurement focus and modified accrual basis of accounting. This presentation is deemed appropriate to (1) demonstrate legal compliance, (2) demonstrate the source and use of liquid resources, and (3) demonstrate how the District's actual experience conforms to the budget plan. Since the fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements, reconciliations are presented which briefly explain the differences between the fund financial statements and the government-wide financial statements.

### Fund Accounting

The financial activities of the District are recorded in individual funds, each of which is considered to be a separate accounting entity with a self-balancing set of accounts. District resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. Activities between the funds that are representative of lending/borrowing arrangements outstanding at the end of the year that are expected to be paid back within the year are included in inter-fund receivable/payable in the accompanying balance sheet. The District's financial activities have been classified into the following governmental funds:

- <u>General Fund</u>—This fund is the operating fund of the District. It accounts for all financial resources except those required to be accounted for in another fund.
- <u>Special Revenue Fund</u> This fund accounts for the receipt of monies from the sale of District land. Withdrawals are limited to the direct expenses associated with the sale of land. Effective January 29, 2013, the Board of Directors directed that proceeds of water bank leases, which had previously been accounted for in the Special Revenue Fund, be accounted for in the General Fund. Authority is board resolution.

### NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### **Basis of Accounting**

The government-wide financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred, regardless of the timing of the related cash flows.

The fund financial statements are presented using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Ad valorem assessments, water service assessments, grant revenue, and contract revenue are considered available if they are collected within thirty days of the current fiscal year end. Investment income is considered available when earned. Delinquency charges and other revenue are generally considered measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Modifications to the accrual basis of accounting include:

- Employees' annual leave is recorded when paid.
- Debt payments are recorded when paid.
- Other post-employment benefits are recorded when paid.

### Cash and Cash Equivalents

Cash and cash equivalents consist of bank accounts and petty cash.

The District is authorized to deposit its money in banks, savings and loan associations or credit unions whose accounts are insured by an agency of the United States Government. Pledged collateral is required in amounts in aggregate equal to one half of the amount of uninsured public money in each account during the fiscal year.

State statutes authorize the District to invest in certificates of deposit, obligations of the U.S. Government, and the State Treasurer's investment pool.

Custodial credit risk is the risk that in the event of bank failure the District's deposit may not be returned. Deposits are exposed to custodial risk if they are not covered by depository insurance and the deposits are uncollateralized, collateralized by securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agency but not in the District's name.

At June 30, 2019, the carrying amount of the District's cash deposits was \$2,041,060 and the bank balance on these accounts was \$2,601,911. Funds in the amount of \$2,101,911 as of June 30, 2019 were exposed to custodial risk due to being uninsured and were collateralized with securities held by the banks' trust departments not in the District's name.

## NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### Cash and Cash Equivalents

At June 30, 2018, the carrying amount of the District's cash deposits was \$3,353,077 and the bank balance on these accounts was \$3,634,249. Funds in the amount of \$3,134,249 as of June 30, 2018 were exposed to custodial risk due to being uninsured and were collateralized with securities held by the banks' trust departments not in the District's name.

## Restricted Cash and Cash Equivalents

The District has entered into a loan agreement with the New Mexico Finance Authority (NMFA). As required the agreement, any unexpended loan proceeds are maintained by NMFA until needed by the District. Additionally, the District is required to set aside reserve amounts for debt obligations. Amounts held by NMFA totaling \$904,430 includes the following:

- Program account Balance of \$514,034 contains the unspent net proceeds of the loan agreement which can be requested for the purchase of equipment in accordance with the loan agreement or for repayment of the loan.
- Debt service account Balance of \$112,706 represents funds accumulated to pay principal and interest as they become due.
- Reserve account Balance of \$277,690 consists of a reserve of 10% of loan proceeds in accordance with loan agreement reserve requirements, and any accrued interest income.

Deposit insurance and pledging requirements remain the responsibility of NMFA.

### Investments

The District's investment policy does not formally address investment interest rate and credit risks.

The District's investment in the Local Government Investment Pool at June 30, 2019 and 2018 consists of two accounts in the New Mexico State Treasurer's Local Government Investment Pool (LGIP). Participation in the LGIP is voluntary. Investments totaling \$22,009,028 and \$19,544,219 are stated at fair value based on quoted market value as of June 30, 2019 and 2018, respectively.

The LGIP was established in 1991 as a short-term investment and is not registered with the SEC. The State Treasurer, with advice and consent of the State Board of Finance is authorized to invest the short-term investment funds in accordance with sections 6-10-10 I through P and sections 6-10-10.1 A and E, NMSA 1978. The LGIP does not have unit shares. Per Section 6-10-10.IF, NMSA 1978, at the end of each month all interest earned by the LGIP is distributed by the State Treasurer to the contributing entities in amounts directly proportionate to the respective amounts deposited in the LGIP and the length of time the amounts in the LGIP were invested.

## NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### Investments (Continued)

### Credit risk

Credit risk is the risk that the issuer or other counterparty to an investment will not fulfill its obligations. With respect to credit risk, the LGIP is rated AAAm by Standard and Poor's as of June 30, 2019 and 2018. Public funds are not required to disclose custodial credit risk for external investment pools, therefore the LGIP is exempt from this disclosure.

### Concentration risk

GASB Statement No. 40 defines concentration of credit risk as investments of more than 5% in any one issuer. External investment pools, such as the LGIP, are excluded from the requirement of disclosing concentration of credit risk, therefore, the LGIP is exempt from this disclosure.

### Foreign currency risk

GASB Statement No. 40 defines foreign currency risk as the potential that changes in exchange rates may adversely affect the fair value of an investment or deposit. At June 30, 2019 and 2018, the LGIP does not have any foreign currency risk as all investments are denominated in U.S dollars.

### Interest rate risk

GASB Statement No. 40 defines interest rate risk as the potential that changes in interest rates may adversely affect the fair value of an investment. According to the Statement, an acceptable method for reporting interest rate risk is the weighted average maturity (WAM). The WAM is the key determinant of the tolerance of the investments to rising interest rates. In general, the longer the WAM, the more susceptible the investments are to rising interest rates. At June 30, 2019, the LGIP's WAM (R) was 35 days and the WAM (F) was 112 days. At June 30, 2018, the LGIP's WAM (R) was 50 days and the WAM (F) was 100 days.

The District records the interest earned by the special revenue fund's investment in the LGIP in the general fund. This amounted to \$149,614 and \$84,859 during the years ended June 30, 2019 and 2018, respectively. The total interest earned in the Pool was \$414,102 and \$212,482 for the years ended June 30, 2019 and 2018, respectively.

### **Inventories and Prepaids**

Inventories consist of expendable supplies and repair parts. Inventories are valued on an average cost basis. The cost of supplies and repair parts is recorded as an expense/expenditure when the items are used.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. There were no prepaids in the years ended June 30, 2019 or 2018.

### NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### Capital Assets

Capital assets, which include property, equipment and infrastructure, are reported in the government-wide financial statements. In accordance with 12-6-10 NMSA 1978, capital assets, other than infrastructure, are defined by the District as assets which have a cost of \$5,000 or more at the date of acquisition. Items on the capital asset listing that were capitalized under previous thresholds can be removed from the capital asset listing. Infrastructure is defined by the District as long-lived capital assets that are normally stationary in nature such as dams, canals, laterals, acequias, waste ways, levees, and riverside and interior drains having a cost of \$100,000 or more and a useful life of 50 years or more. Capital assets purchased, constructed or acquired are carried at historical cost or estimated historical cost. The District capitalizes purchased software and has no internally developed software. Donated capital assets are recorded at the fair market value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. The costs of normal maintenance and repairs are expensed as incurred.

The majority of the District's infrastructure was constructed or acquired prior to July 1, 1980, and has not been valued. It is management's belief that the net book value of these assets would not be material due to accumulated depreciation. Infrastructure which was built and improved since July 1, 2002 has been capitalized. The District has determined that no infrastructure which meets the District's infrastructure asset policy was purchased, constructed or acquired from July 1, 1980 to July 1, 2002. In addition, the majority of the District's intangible assets, consisting primarily of water rights, was acquired prior to July 1, 1980, and has not been valued.

The District's capital assets include land associated with infrastructure assets. The land underneath and around all major facilities has been recorded at estimated historical cost. The District has been granted easements for right-of-way associated with some of their waterways, which have been recorded as land and at estimated historical costs.

Depreciation on all assets is provided on the straight-line basis over the estimated useful lives with no salvage value. The District estimates the useful lives of capital assets as follows:

0	1
Buildings and improvements	50 years
Office furniture and equipment	5-10 years
Computer software	7 years
Engineering equipment	10 years
Communication equipment	10 years
Motor vehicles and trailers	6-10 years
Weed and pest control equipment	5-10 years
Heavy field equipment	15 years
Shop and field equipment	10 years
Infrastructure equipment	20 years
Infrastructure	50 years

### NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### **Employee Benefits**

### Compensated Absences

Qualified employees are entitled to accumulate annual leave which is payable to the employee upon termination or retirement. Employees earn annual leave at the rate of twelve days per year for the first five years of service, eighteen days per year for service of five to twenty years, and twenty four days per year for over twenty years of service. The maximum accrual of annual leave is 240 hours unless approved by the District's Chief Engineer. At June 30, 2019 and 2018, accrued vested annual leave totaled \$659,313 and \$591,726, respectively.

Qualified employees are entitled to accumulate sick leave, which may be converted upon retirement or termination to annual leave. Employees earn sick leave at the rate of twelve days per year. Employees who have twenty years of service and who are eligible for the Public Employee's Retirement Act benefits may convert sick leave to annual leave at the rate of three for two. Otherwise, sick leave hours in excess of 250 hours may be converted to annual leave hours at the rate of three for one. Sick leave hours in excess of 500 hours may be converted to annual leave hours at the rate of two for one. Sick leave hours in excess of 800 hours may be converted to annual leave hours at the rate of three for two. In accordance with GASB Statement No. 16, the District has estimated its accrued sick leave liability according to the termination method in which benefits have been accrued only for those employees if it is probable that the District will compensate the employees for the benefits through cash payments conditioned on the employees' termination or retirement. Therefore an accrual is made only to the extent it is probable that the benefits will result in termination payments, rather than be taken as absences due to illness or other contingencies. Management makes this estimate based on experience of making termination payments for sick leave. At June 30, 2019 and 2018, accrued vested sick leave totaled \$325,034 and \$190,046 respectively.

Qualified employees may elect to treat overtime hours worked as compensatory time. At June 30, 2019 and 2018, accrued vested compensatory leave totaled \$33,168 and \$25,103, respectively. Qualified employees are granted one personal holiday and several legal holidays as set by the Board for every calendar year. At June 30, 2019 and 2018, accrued vested holiday leave totaled \$28,148 and \$26,900, respectively.

Additionally, in the year ended June 30, 2019, the District has accrued a liability of \$15,162 representing payroll taxes associated with compensated absence balances described above.

The government-wide financial statements present the cost of accumulated annual leave, sick leave, compensatory time, and holiday leave as a liability, valued at the current rate of pay including applicable payroll taxes.

# NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### **Employee Benefits (Continued)**

### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### Other Postemployment Benefits

As further described in Note 10 to the financial statements, the District provides postemployment benefits ("OPEB") to qualifying employees upon their retirement.

### Deferred Compensation Plan

Employees may elect to participate in a noncontributory deferred compensation plan established in accordance with Internal Revenue Code Section 457. The plan is available to all employees, who may defer up to 25% of gross compensation, subject to Internal Revenue Code limits. The employees make contributions to the plan through payroll withholdings. All contributions withheld from participants by the District are paid to a third party who administers the plan.

### Deferred Outflows/Inflows of Resources

In addition to assets, the balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position or fund balance that applies to a future period and thus, will not be recognized as an outflow of resources (expense/expenditure) until then. The District reports pension contributions made subsequent to the measurement date in this category.

In addition to liabilities, the balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The District reports deferred inflows related to pensions in this category.

### **Risk Management**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District carries commercial insurance for these risks of loss, including workers' compensation insurance. Settled claims, excluding insurance deductibles, resulting from these risks have not exceeded commercial insurance coverage during the years ended June 30, 2019 or 2018.

## NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## Fund Balances

The District reports fund balances in the following categories:

- Non-spendable —amounts that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact.
- Restricted amounts that are restricted to specific purposes either externally imposed by creditors, grantors or laws or regulations or imposed by law through constitutional provisions or enabling legislation.
- Committed amounts that can only be used for specific purposes pursuant to formal action of the government's highest decision making authority.
- Assigned amounts that are intended to be used for specific purposes, but are neither restricted nor committed.
- Unassigned remaining general funds balances not restricted, committed, or assigned.

The District's Board of Directors is its highest level of decision-making authority. In order to establish committed fund balances, the Board would be required to take formal action, such as passing a Board resolution. Management of the District is authorized to designate fund balances that the District intends to use for specific purposes. The District through Board Resolution has earmarked funds received from the sale of excess District land to form an endowment for the District. These amounts are reported as committed.

The general fund restricted balance includes restricted cash and cash equivalents held by NMFA and restricted by loan agreements.

The general fund assigned fund balance includes the amount necessary to balance the budget for the subsequent fiscal year, and in accordance with state budget guidance an amount equal to 1/12 of budgeted expenditures for the subsequent fiscal year, and the amount of encumbered funds pertaining to the budget for the respective fiscal year. The special revenue assigned fund balance includes accumulated amounts from prior year collections on District water bank leases.

## NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## Fund Balances (Continued)

The fund balance classifications of the governmental funds as of June 30, 2019, were as follows:

		General		Special Revenue
		Fund		Fund
Fund balances:		Tuna		Tuna
Nonspendable:				
Inventories	\$	955,477	\$	
Inventories	¢	933,477	φ	
Restricted for:				
Cash and equivalents held by NMFA		904,430		
Committed to:				
Endowment				7,226,400
Assigned to:				
1/12 of 2020 budget		1,929,630		-
2019 encumbered funds		1,218,861		-
Water bank fund and reserve		-		604,577
Total assigned		3,148,491		604,577
Unassigned		12,370,597		-
Total fund balances	\$	17,378,995	\$	7,830,977

## NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Fund Balances (Continued)

The fund balance classifications of the governmental funds as of June 30, 2018, were as follows:

		Special
	General	Revenue
	Fund	Fund
Fund balances:		
Nonspendable:		
Inventories	\$ 819,421	\$ -
Committed to:		
Endowment		7,225,396
Assigned to:		
1/12 of 2019 budget	2,131,834	_
2018 encumbered funds	1,636,271	- -
Water bank fund and reserve	-	604,336
Total assigned	3,768,105	604,336
Unassigned	10,934,077	
Total fund balances	\$ 15,521,603	\$ 7,829,732

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the District Trustees have provided otherwise in its commitment or assignment actions.

#### Net Position

The governmental activities in the government-wide financial statements utilize a net position presentation which reports all assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position. Net position is displayed in three components as follows:

## NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Net Position (Continued)

#### Net investment in capital asset

Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction or improvement of those assets.

#### Restricted net position

Reflects the component of net position that have constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulation of other governments; or (2) law through constitutional provisions or enabling legislation. Descriptions for the related restrictions for net position are restricted for "debt service or capital projects."

#### Unrestricted net position

Reflects the component of net position that does not meet the definition of "restricted" or "invested in capital assets, net of related debt."

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first and the unrestricted resources as they are needed.

#### **Budgets and Budgetary Accounting**

The District follows defined procedures in establishing the budgetary data reflected in the budgetary comparison schedule. Each year the District determines amounts required for maintenance and operation expenditures. Based on that determination, the mill rate (for ad valorem assessments) and per acre rate (for water service assessments) are determined to bring expected revenues up to expected expenditures. The District submits a proposed budget for the general fund to its Board of Directors and to the Local Government Division of the State of New Mexico Department of Finance and Administration ("DFA") for the fiscal year commencing the following July 1. DFA must approve the budget prior to its legal enactment. The District does not prepare a budget for the special revenue fund due to lack of activity.

Expenditures of the general fund may not legally exceed the budget. The legal level of budgetary control is at the fund level. Adjustments to the budget must be submitted to and approved by DFA in the form of a "budget adjustment request". The budget is prepared on a basis which differs from GAAP. The budget includes encumbrances as expenditures. Since the budgetary basis differs from GAAP, budget and actual amounts in the accompanying budgetary comparison schedule are presented on the budgetary basis.

All budget appropriations, except for those amounts encumbered, lapse at year end.

## NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## Use of Estimates

The preparation of the District's financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements, and of revenues and expenditures during the reporting period and, when applicable, disclosures of contingent assets and liabilities at the date of the financial statements. Actual results could differ from those estimates.

#### Implementation of New Accounting Standards

The District evaluated the following Governmental Accounting Standards Board Statement (GASBS) which became effective in the year ended June 30, 2019:

In November 2016, the GASB issued Statement No. 83, *Certain Asset Retirement Obligations*. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018 (FY 2019). Earlier application is encouraged. This statement is not applicable to the District.

In March 2018, the GASB issued Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements.* The requirements of this Statement are effective for reporting periods beginning after June 15, 2018 (FY 2019). Earlier application is encouraged. This Statement applies to notes to financial statements of all periods presented. The District has implemented this standard accordingly in FY 2019.

The following standards have been issued but have future implementation dates:

In January 2017, the GASB issued Statement No. 84, *Fiduciary Activities*. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018 (FY 2020). Earlier application is encouraged. This statement is not applicable to the District.

In June 2017, the GASB issued Statement No. 87, *Leases*. The provisions of this Statement are effective for reporting periods beginning after December 15, 2019 (FY 2021). Earlier application is encouraged. This statement is not applicable to the District.

In June 2018, the GASB issued Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019 (FY 2021). Earlier application is encouraged. This statement is not applicable to the District.

In August 2018, the GASB issued Statement No. 90, *Majority Interests in an amendment of GASB Statements No. 14 and No. 6.* The requirements of this statement are effective for periods beginning after December 15, 2018 (FY 2020), accordingly, the District has implemented this statement in the year ended June 30, 2019.

## NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Subsequent Events

Management has evaluated subsequent events through December 9, 2019, the date which the financial statements were available to be issued.

## NOTE 3. STEWARDSHIP, COMPLIANCE, ACCOUNTABILITY

For the years ended June 30, 2019 and 2018 general fund budgeted revenues exceeded budgeted expenditures by \$69,617 and \$461,930, respectively. Actual expenditures did not exceed budgeted expenditures and the District did not report any deficit fund balances or net position at June 30, 2019 or 2018.

## NOTE 4. CONTRACT RECEIVABLE

In 2007, the District entered into agreements with the United States Department of the Army ("government") to partially fund District design and construction of improvements to the Albuquerque west levee. The District's total cost of the project amounted to \$6,463,173 and is included in infrastructure in the accompanying statement of net position. The government's funding commitment (\$4,373,783) was recorded as a receivable from the government to be paid with federal funds pursuant to Section 593 of the Water Resources Development Act of 1999, Public Law 106-53, as amended. Reimbursement of the full amount of the receivable is contingent upon Congressional approval of an extension of the ceiling for Section 593 funds. Presently, the section 593 federal Program is awaiting an increase in Program Authority.

The District has received reimbursement in the fiscal years ended June 30 as follows:

	Payment		
Years	 Received	_	Balance
2007	\$ -	\$	4,373,783
2010	1,700,000		2,673,783
2013	49,999		2,623,784
2017	320,251		2,303,533
2018	240,000		2,063,533
2019	1,053,895		1,009,638

#### NOTE 4. CONTRACT RECEIVABLE (CONTINUED)

The receivable due from the government at June 30, 2019 and 2018 was to \$1,009,638 and \$2,063,533, respectively, and is reported in the accompanying statements of net position and balance sheets as a contract receivable. The final payment of \$1,009,638 was received in August 2019, and thus has been classified as a current receivable in the statement of net position.

In 2007, the District also entered into an agreement with the Albuquerque Metropolitan Arroyo Flood Control Authority ("AMAFCA") and the County of Bernalillo ("County"), whereby AMAFCA and the County each provided \$1 million of the above project cost. The agreement states at such time as the District is reimbursed by the government for the federal share of the project cost, AMAFCA and the County will receive a pro rata share of the reimbursement. As of June 30, 2019, and 2018, a combined payable to AMAFCA and the County in the amount of \$312,353 and \$638,428, respectively, is included in the accompanying statements of net position and balance sheets as accrued payable to local governments. It represents AMAFCA and the County's share of the contract receivable from the government described above.

#### NOTE 5. WATER SERVICE AND AD VALOREM ASSESSMENTS

Water service assessments and ad valorem assessments are levied each calendar year, on November 1, based on serviceable, irrigable acreage, as determined by the District, and taxable property valuations as determined by the four county assessors within the District boundaries, respectively. Water service and ad valorem assessments are due in two equal installments on December 1 and May 1 following the levy, after which they become delinquent. At June 30, 2019 and 2018, all receivables for water service and ad valorem assessments are delinquent.

It has been the District's experience that a significant portion of the receivables for water service and ad valorem assessments may not be collected within one year. Lien rights are available to the District on all delinquent water service and ad valorem assessments. The District computes allowances on water service and delinquency charges receivable and ad valorem assessments receivable based on management's determination of balances it believes will be uncollectible. In the government-wide financial statements, water service and ad valorem assessments are recorded as a receivable and revenue when billed to taxpayers. In the fund financial statements, water service assessments collected by the District and ad valorem assessments remitted by the county assessors to the District within thirty days following year end are recorded as revenue; all water service and ad valorem assessments not collected or remitted within thirty days following year end are reported as deferred inflows of resources.

For the year ending June 30, 2019, water service assessments were assessed and levied at a uniform rate per acre of \$40 based on acreage approximating 52,803. Ad valorem assessments were assessed and levied at a rate of \$5.07 per \$1,000 of valuation of residential property and \$6.33 per \$1,000 valuation of nonresidential property based on valuations determined by the county assessors.

#### NOTE 5. WATER SERVICE AND AD VALOREM ASSESSMENTS (CONTINUED)

For the year ending June 30, 2018, water service assessments were assessed and levied at a uniform rate per acre of \$37 based on acreage approximating 52,963. Ad valorem assessments for the year ending June 30, 2018 were assessed and levied at a rate of \$4.83 per \$1,000 of valuation of residential property and \$6.03 per \$1,000 valuation of nonresidential property based on valuations determined by the county assessors.

#### NOTE 6. REVENUE NOT AVAILABLE TO PAY CURRENT PERIOD EXPENDITURES

Revenue not available to pay current period expenditures as reported in the balance sheets consist of the following at June 30:

		2019	2018
Earned but not available:			
Ad valorem assessments	\$	1,835,103	\$ 1,754,359
Water service and delinquency charges		338,665	337,309
Governmental contracts:			
Federal - USACE, net of payable to AMAFCA and			
Bernalillo County of \$312,353 and \$638,428, respective	ly	697,285	1,425,105
Federal - BIA O&M pueblo lands		60,154	60,154
Federal - BIA San Acacia, net of allowance for doubtful			
accounts of \$0 and \$160,498, respectively		-	80,000
Federal - Fish and Wildlife Service		-	13,810
Federal - BOR		4,000	-
Federal - NFWF		1,567	-
Local - DHSEM		14,569	-
Local - El Vado water storage		-	98,800
Customer promissory notes		3,844	-
Received but not earned:			
Funds received from Bernalillo County for future projects		78,004	 78,004
	\$	3,033,191	\$ 3,847,541

# NOTE 7. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2019 is as follows:

	Balance				Balance
	July 1, 2018	Increases	Decreases	Transfers	June 30, 2019
Capital Assets					
Non-depreciating:					
Land	\$ 456,999	27,883	-	-	\$ 484,882
Construction in progress	5,093,685	14,671	-	-	5,108,356
Depreciating:					
Buildings and improvements	3,775,014	59,321	-	-	3,834,335
Office furniture and equipment	t 581,518	21,787	-	(17,916)	585,389
Computer software	427,870	45,613	-	-	473,483
Engineering equipment	113,645	-	-	-	113,645
Communication equipment	10,795	-	-	-	10,795
Motor vehicles and trailers	6,537,995	1,074,767	704,948	-	6,907,814
Weed and pest control					
equipment	455,257	-	23,312	-	431,945
Heavy field equipment	12,032,846	3,190,222	331,309	-	14,891,759
Shop and field equipment	186,524	-	-	17,916	204,440
Infrastructure	15,698,699	401,950	_		16,100,649
Total capital assets	45,370,847	4,836,214	1,059,569		49,147,492
Less accumulated depreciation:					
Buildings and improvements	1,787,812	102,684	-	-	1,890,496
Office furniture and equipment	t 453,806	22,391	-	(1,642)	474,555
Computer software	363,763	25,443	-	-	389,206
Engineering equipment	56,298	4,095	-	-	60,393
Communication equipment	10,795	-	-	-	10,795
Motor vehicles and trailers	5,860,041	272,991	693,331	-	5,439,701
Weed and pest control					
equipment	388,296	8,193	23,312	-	373,177
Heavy field equipment	7,018,625	663,985	324,276	-	7,358,334
Shop and field equipment	156,079	6,516	-	1,642	164,237
Infrastructure	4,104,954	457,729			4,562,683
Total accumulated depreciation	20,200,469	1,564,027	1,040,919		20,723,577
Total capital assets	\$ 25,170,378	3,272,187	18,650		\$ 28,423,915

# NOTE 7. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2018 is as follows:

	Balance				Balance
	July 1, 2017	Increases	Decreases	Transfers	June 30, 2018
Capital Assets		<b>.</b>			
Non-depreciating:					
Land	\$ 456,999	-	-	-	\$ 456,999
Construction in progress	5,081,753	11,932	-	-	5,093,685
Depreciating:					
Buildings and improvements	3,575,144	199,870	-	-	3,775,014
Office furniture and equipmen	t 507,334	76,232	2,048	-	581,518
Computer software	410,106	17,764	-	-	427,870
Engineering equipment	110,648	2,997	-	-	113,645
Communication equipment	10,795	-	-	-	10,795
Motor vehicles and trailers	6,320,503	270,534	53,042	-	6,537,995
Weed and pest control					
equipment	377,269	50,356	-	27,632	455,257
Heavy field equipment	10,470,626	1,562,220	-	-	12,032,846
Shop and field equipment	214,156	-	-	(27,632)	186,524
Infrastructure	15,234,758	463,941	-	-	15,698,699
Total capital assets	42,770,091	2,655,846	55,090		45,370,847
Less accumulated depreciation:					
Buildings and improvements	1,685,647	102,165	-	-	1,787,812
Office furniture and equipment	t 433,268	22,586	2,048	-	453,806
Computer software	337,312	26,451	-	-	363,763
Engineering equipment	52,204	4,094	-	-	56,298
Communication equipment	10,795	-	-	-	10,795
Motor vehicles and trailers	5,686,343	218,519	44,821	-	5,860,041
Weed and pest control					
equipment	350,476	10,188	-	27,632	388,296
Heavy field equipment	6,459,567	559,058	-	-	7,018,625
Shop and field equipment	177,201	6,510	-	(27,632)	156,079
Infrastructure	3,665,382	439,572			4,104,954
Total accumulated depreciation	18,858,195	1,389,143	46,869		20,200,469
Total capital assets	\$ 23,911,896	1,266,703	8,221		\$ 25,170,378

#### NOTE 8. LONG-TERM LIABILITIES

#### Long-Term Debt

During the fiscal year ended June 30, 2014, the District received approval for a loan from the New Mexico Finance Authority (NMFA) in the amount of \$150,396 bearing interest at a rate of 0.25% for the completion of the first phase of the United States Army Corps of Engineers San Acacia to Bosque del Apache Unit Levee project. Net revenues from the general operations of the District are pledged in repayment of this loan. In the event of default, the repayment of outstanding amounts could become immediately due if the District is unable to make payments.

In July 2018, the District entered into a loan agreement with NMFA in the amount of \$2,735,575 for the purpose of financing equipment and certain apparatus. The loan bears interest at a rate of 2.25%. Net revenues from the general operations of the District are pledged in repayment of this loan. Principal payments are due annually and interest payments are due semi-annually through May 2028. In the event of default, the repayment of outstanding amounts could become immediately due if the District is unable to make payments.

Changes in long-term debt for the year ended June 30, 2019 are as follows:

	Balance June 30, 2018	Additions	Deletions	Balance June 30, 2019	Due Within One Year
Notes from direct borrowings	\$ 114,882	2,735,575	326,974	2,523,483	395,692

Changes in long-term debt for the year ended June 30, 2018 are as follows:

	Balance		Balance	Due Within	
	June 30, 2017	June 30, 2017 Additions Deletions June 3		June 30, 2018	One Year
Notes from direct borrowings	\$ 122,389		7,507	114,882 \$	5 7,526

#### NOTE 8. LONG-TERM LIABILITIES (CONTINUED)

#### Long-Term Debt (Continued)

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Debt service requirements on long-term debt at June 30, 2019, are as follows:

Fiscal Year				
Ending June 30,	P	rincipal	Interest	 Total
2020	\$	395,692	69,545	\$ 465,237
2021		405,142	60,095	465,237
2022		415,339	49,898	465,237
2023		196,405	38,869	235,274
2024		201,899	33,375	235,274
2025-2029		877,949	70,962	948,911
2030-2033		31,057	194	 31,251
Totals	\$	2,523,483	322,938	\$ 2,846,421

#### **Accrued Compensated Absences**

The following is a summary of changes in accrued compensated absences for the year ended June 30, 2019

		Balance June 30, 2018	Increases	Decreases	Balance June 30, 2019
Compensated absences payable	;				
Payable within one year	\$	549,703	836,771	867,081	\$ 519,393
Payable after one year		284,072	570,008	312,648	541,432
	\$	833,775	1,406,779	1,179,729	\$ 1,060,825

The following is a summary of changes in accrued compensated absences for the year ended June 30, 2018:

Balance June 30, 2017	Increases	Decreases	J	Balance une 30, 2018
\$ 464,133	885,912	800,342	\$	549,703
 389,758	309,700	415,386		284,072
\$ 853,891	1,195,612	1,215,728	\$	833,775
\$	June 30, 2017 \$ 464,133 389,758	June 30, 2017 Increases \$ 464,133 885,912 389,758 309,700	June 30, 2017         Increases         Decreases           \$ 464,133         885,912         800,342           389,758         309,700         415,386	June 30, 2017         Increases         Decreases         June 30, 2017           \$ 464,133         885,912         800,342         \$ 389,758         309,700         415,386

The general fund has been used to liquidate obligations for accrued compensated absences.

#### NOTE 9. PERA PENSION PLAN

#### **Plan description**

*Public Employees Retirement Fund* is a cost-sharing, multiple employer defined benefit pension plan. This fund has six divisions of members, including State General, State Police/Adult Correction Officers, Municipal General, Municipal Police/Detention Officers, Municipal Fire, and State Legislative Divisions, and offers 24 different types of coverage within the PERA plan. All assets accumulated may be used to pay benefits, including refunds of member contributions, to any of the plan members or beneficiaries, as defined by the terms of this plan. Certain coverage plans are only applicable to a specific division. Eligibility for membership in the Public Employees Retirement Fund is set forth in the Public Employees Retirement Act (Chapter 10, Article 11, NMSA 1978). Except as provided for in the Volunteer Firefighters Retirement Act (10-11A-1 to 10-11A-7, NMSA 1978), the Judicial Retirement Act (10-12B-1 to 10-12B-19, NMSA 1978), the Magistrate Retirement Act (10-12C-1 to 10-12C-18, NMSA 1978), and the Educational Retirement Act (Chapter 22, Article 11, NMSA 1978), each employee and elected official of every affiliated public employer is required to be a member in the Public Employees Retirement Fund, unless specifically excluded.

#### **Benefits Provided**

Benefits are generally available at age 65 with five or more years of service or after 25 years of service regardless of age for TIER I members. Provisions also exist for retirement between ages 60 and 65, with varying amounts of service required. Certain police and fire members may retire at any age with 20 or more years of service for Tier I members. Generally, the amount of retirement pension is based on final average salary, which is defined under Tier I as the average of salary for the 36 consecutive months of credited service producing the largest average; credited service; and the pension factor of the applicable coverage plan. Monthly benefits vary depending upon the plan under which the member qualifies, ranging from 2% to 3.5% of the member's final average salary per year of service. The maximum benefit that can be paid to a retiree may not exceed a range of 60% to 90% of the final average salary, depending on the division. Benefits for duty and non-duty death and disability and for post-retirement survivors' annuities are also available.

#### TIER II

The retirement age and service credit requirements for normal retirement for PERA state and municipal general members hired increased effective July 1, 2013 with the passage of Senate Bill 27 in the 2013 Legislative Session. Under the new requirements (Tier II), general members are eligible to retire at any age if the member has at least eight years of service credit and the sum of the member's age and service credit equals at least 85 or at age 67 with 8 or more years of service credit. General members hired on or before June 30, 2013 (Tier I) remain eligible to retire at any age with 25 or more years of service credit. Under Tier II, police and firefighters in Plans 3, 4 and 5 are eligible to retire at any age with 25 or more years of service credit. State police and adult correctional officers, peace officers and municipal juvenile detention officers will remain in 25-year retirement plans, however, service credit will no longer be enhanced by 20%.

## NOTE 9. PERA PENSION PLAN (CONTINUED)

All public safety members in Tier II may retire at age 60 with 6 or more years of service credit. Generally, under Tier II pension factors were reduced by .5%, employee Contribution increased 1.5 percent and effective July 1, 2014 employer contributions were raised .05 percent. The computation of final average salary increased as the average of salary for 60 consecutive months.

#### **Contributions**

The contribution requirements of defined benefit plan members and the District are established in state statute under Chapter 10, Article 11, NMSA 1978. The contribution requirements may be amended by acts of the legislature. For the employer and employee contribution rates in effect see the tables available PERA's Comprehensive Annual Financial Report (CAFR) at <u>http://www.nmpera.org/assets/uploads/downloads/comprehensive-annual-financial-reports</u>. The PERA coverage option that applies to the District is the Municipal General Division Plan 3.

## Employer Pickup

During March 2016, Governmental Accounting Standards Board (GASB) issued Statement No. 82, *Pension Issues*, which clarifies that payments made by an employer to satisfy member contribution requirements should be classified as member contributions for purposes of GASB (Governmental Accounting Standards Board) Statement No. 67. Statutorily required contributions to the pension plan from the District were \$826,103 and \$793,135 and employer paid member benefits that were "picked up" by the employer were \$852,281 and \$818,881 for the years ended June 30, 2019 and 2018, respectively. See PERA's comprehensive annual financial report for contribution provided description.

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2019, the District reported a liability of \$15,687,008 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2017. The total pension liability was rolled-forward from the valuation date to the plan year ending June 30, 2018 using generally accepted actuarial principles. Therefore, the employer's portion was established as of the measurement date of June 30, 2018. There were no significant events or changes in benefit provision that required an adjustment to the roll-forward liabilities as of June 30, 2018. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2018, the District's proportion was 0.9839 %, which was an increase of 0.0672% from its proportion measured as of June 30, 2017.

#### NOTE 9. PERA PENSION PLAN (CONTINUED)

At June 30, 2018, the District reported a liability of \$12,596,234 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2016. The total pension liability was rolled-forward from the valuation date to the plan year ending June 30, 2017 using generally accepted actuarial principles. Therefore, the employer's portion was established as of the measurement date of June 30, 2017. There were no significant events or changes in benefit provision that required an adjustment to the roll-forward liabilities as of June 30, 2017. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2017, the District's proportion was 0.9167%, which was a decrease of 0.0188% from its proportion measured as of June 30, 2016.

For the year ended June 30, 2019, the District recognized pension expense of \$1,904,361. At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 453,386	\$ 411,858
Changes of assumptions	1,422,249	90,194
Net difference between projected and actual earnings on		
Pension plan investments	1,163,428	-
Changes in proportion and differences between		
contributions and proportionate share of contributions	619,712	190,255
Employer contributions subsequent to the		
measurement date	826,103	_
Total	\$ 4,484,878	\$ 692,307

#### NOTE 9. PERA PENSION PLAN (CONTINUED)

\$826,103 reported as deferred outflows of resources related to pensions resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year	
Ending June 30,	
2020	\$ 1,737,544
2021	809,558
2022	358,936
2023	60,430
	2,966,468

For the year ended June 30, 2018, the District recognized pension expense of \$368,591. At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of <u>Resources</u>		Deferred Inflows o Resource		
Difference between expected and actual experience	\$	494,947	\$	645,142	
Changes of assumptions		580,873		130,165	
Net difference between projected and actual earnings on					
Pension plan investments		1,033,445		-	
Changes in proportion and differences between					
contributions and proportionate share of contributions		-		347,038	
Employer contributions subsequent to the					
measurement date		793,135		-	
Total	\$	2,902,400	\$	1,122,345	

#### NOTE 9. PERA PENSION PLAN (CONTINUED)

#### Actuarial assumptions

The total pension liability in the June 30, 2018 actuarial valuation was determined using the following significant actuarial assumptions, applied to all periods included in the measurement:

Actuarial valuation date	June 30, 2017
Actuarial cost method	Entry age normal
Amortization method	Level percentage of pay
Amortization period	Solved for based on statutory rates
Asset valuation method	4 year smoothed Market Value
Actuarial assumptions:	
Investment rate of return	7.25% annual rate, net of investment experience
Projected benefit payment	100 years
Payroll growth	3%
Projected salary increases	3.25% to 13.50% annual rate
Includes inflation at	2.50%
	2.75% all other years
Mortality assumption	The mortality assumptions are based on the RPH-2014
	Blue Collar mortality table with female ages set forward one
	year. Future improvement in mortality rates is assumed using
	60% of the MP-2017 projection scale generationally. For
	non-public safety groups, 25% of in-service deaths are
	assumed to be duty related and 35% are assumed to be
	duty-related for public safety groups.
	post-retirement, Employee table for active members, and
	Disabled table for disabled retirees before retirement age)
	with projection to 2018 using Scale AA.
Experience study dates	July 1, 2008 to June 30, 2017 (demographic) and
	July 1, 2010 through June 30, 2018 (economic)

The total pension liability, net pension liability, and certain sensitivity information are based on an actuarial valuation performed as of June 30, 2017. The total pension liability was rolled-forward from the valuation date to the plan year ended June 30, 2018. These assumptions were adopted by the Board for use in the June 30, 2017 actuarial valuation.

## NOTE 9. PERA PENSION PLAN (CONTINUED)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Target	Long-Term Expected
ALL FUNDS - Asset Class	Allocation	Real Rate of Return
Global Equity	43.50%	7.48%
Risk Reduction & Mitigation	21.50%	2.37%
Credit Oriented Fixed Income	15.00%	5.47%
Real Assets to include Real Estate Equity	20.00%	6.48%
Total	100.00%	_

#### Discount rate

A single discount rate of 7.25% was used to measure the total pension liability as of June 30, 2018. This single discount rate was based on a long-term expected rate of return on pension plan investments of 7.25%, compounded annually, net of expense. Based on the stated assumptions and the projection of cash flows, the plan's fiduciary net position and future contributions were projected to be available to finance all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the total pension liability.

The projections of cash flows used to determine this single discount rate assumed that plan member and employer contributions will be made at the current statutory levels.

# Sensitivity of the District's proportionate share of the net pension liability to changes in the discount rate

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

#### NOTE 9. PERA PENSION PLAN (CONTINUED)

Sensitivity of the District's proportionate share of the net pension liability to changes in the discount rate (Continued)

	Current					
	1% Discount				1%	
		Decrease         Rate           (6.25%)         (7.25%)			Increase (8.25%)	
Net Pension Liability	\$	24,172,628	\$	15,687,008	\$	8,672,286

#### Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in separately issued PERA financial report available at <u>www.nmpera.org</u>.

#### Payables to the pension plan

At June 30, 2019 and 2018, the District had no outstanding amount of contributions to the pension plan and therefore, had no payables reported at fiscal year 2019 or 2018.

#### NOTE 10. OTHER POSTEMPLOYMENT BENEFITS

#### **Plan Description**

The District has adopted a policy whereby the District will contribute to the cost of the premium for health and dental insurance coverage for eligible retirees and their eligible dependents until such time as the retiree is eligible for Medicare coverage. The retiree's spouse is also eligible for coverage until they become eligible for Medicare coverage. Dependents that are financially dependent on the retiree and are unmarried are eligible for coverage until they reach the age of 26. The retiree, their spouse and the dependent are no longer eligible to participate in the program if they are part of another contributed insurance program, including, but not limited to coverage under the New Mexico Retiree Health Care Authority. The retirees are responsible for obtaining their own health and dental insurance coverage. The District's policy constitutes a single-employer defined benefit healthcare plan.

#### **Benefits Provided**

The District currently reimburses 80% of the premium cost based on the medical insurance policy that each retiree purchases on the open market. Prior to July 1, 2008, the District reimbursed 60% of the premium cost. The retiree may also cover a spouse. Premium costs are not reimbursed after age 65.

#### NOTE 10. OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

#### **Funding Policy**

Costs of the plan are financed on a pay-as-you-go basis. For the year ended June 30, 2019 and 2018, the District contributed \$225,003 and \$169,766 under the plan, respectively.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contribution of the District are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

#### Eligibility Requirements

Eligible retirees are those who have retired from the District through normal retirement or disability and do not qualify for Medicare. Upon the death of an eligible retiree, his or her spouse and eligible dependents who do not qualify for Medicare are eligible for the benefit with the same terms and conditions. Age and Service Credit Eligibility Requirements are described as below:

Any age with 25 or more years of service credit; or Age 60 or older with 20 or more years of service credit; or Age 61 or older with 17 or more years of service credit; or Age 62 or older with 14 or more years of service credit; or Age 63 or older with 11 or more years of service credit; or Age 64 or older with 8 or more years of service credit.

#### Membership

The number of employees covered by the benefit terms are as follows:

	2019	2018
Inactive employees or beneficiaries		
currently receiving benefits	20	18
Inactive employees entitled to but		
not yet receiving benefits	-	-
Active employees	198	212
Total membership	218	230

#### NOTE 10. OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

#### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the plan as understood by the District and plan members and include the types of benefits provided at the time of the actuarial valuation and the sharing of benefit costs between the District and the plan members at that point. The actuarial cost method used is the Entry Age Normal Level Percent of Pay Cost Method (EAN).

Significant assumptions and other inputs used to measure the total OPEB liability are as follows:

Inflation	2.20%
Salary increases	Assumed to be equal to the rate of inflation
Discount rate:	
Prior measurement	3.87%
Measurement date	3.51%
Mortality table	RP-2014 Total Dataset Mortality Table projected fully generationally using MP-2018 mortality improvement scale
Health care cost trends:	
Medical	5.50% for 2018 decreasing to an ultimate rate of 3.84% by 2075

The discount rate was based on the Bond Buyer General Obligation 20-year Municipal Bond Index.

Coverage level election rates are based on the assumption that 100% of eligible employees will elect coverage at retirement and further that 60% of those employees will cover a spouse at retirement.

Sensitivity of the District's OPEB liability to changes in the discount rate and changes in the healthcare cost rate. The following presents the District's OPEB liability calculated using each of the following rates:

- A healthcare cost trend rate that is 1 percentage point higher than the assumed healthcare cost trend rate, and a healthcare cost trend rate that is 1-percentage-point lower than the assumed healthcare cost trend rate, and
- The discount rate of 3.87 percent, as well as what the District's OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.51%) or 1-percentage-point higher (4.51%) than the current rate:

## NOTE 10. OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

	1% Decrease (4.51%)		Current Discount Rate (3.51%)	1% Increase (2.51%)
Healthcare Cost Trend 1% Decrease		\$_	7,275,839	
Current	\$ 7,653,186	\$	8,276,029	\$ 9,772,079
1% Increase		\$	10,328,208	

## Schedule of changes in the total OPEB liability at June 30:

	2019		 2018
Beginning balance	\$	9,219,996	\$ 8,938,661
Changes for the year:			
Service cost		446,136	429,225
Interest		369,767	316,992
Change in benefit terms		-	-
Difference between expected and actual experience		(648,293)	-
Changes of assumptions or other inputs		(886,574)	(295,116)
Benefit payments		(225,003)	 (169,766)
Net changes		(943,967)	281,335
Ending balance	\$	8,276,029	\$ 9,219,996

At June 30, 2019, the District reported deferred inflows and outflows from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources		
Difference between expected and actual experience	\$	-	\$	555,680	
Changes of assumptions or other inputs				1,441,209	
Total	\$	-	\$	1,996,889	

#### NOTE 10. OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30,		
2020	\$	(370,962)
2021		(370,962)
2022		(370,962)
2023		(370,962)
2024		(284,709)
Thereafter		(228,332)
	-	(1,996,889)

At June 30, 2018, the District reported deferred inflows and outflows from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Difference between expected and actual experience	\$	-	\$	-
Changes of assumptions or other inputs		-		832,984
Total	\$		\$	832,984

Deferred Inflows and Outflows of resources for (a) differences between expected and actual experience and (b) changes of assumptions or other inputs should be recognized in OPEB expense, beginning in the current reporting period, using a systematic and rational method over a closed period equal to the average of the expected remaining service lives of all employees that are provided with OPEB through the OPEB plan (active employees and inactive employees) determined as of the beginning of the measurement period.

For the current fiscal year, the average expected remaining service life of active and inactive employees is 7.22 years and the Deferred Inflows and Outflows of resources for (a) differences between expected and actual experience and (b) changes of assumptions or other inputs as of June 30, 2019 are amortized over 7 years.

GASB states the OPEB expense also should be recognized in the current reporting period for costs incurred by the government related to the administration of OPEB. The measurement period for these costs should be the same as the measurement period applied to changes in the Total OPEB Liability

#### NOTE 10. OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

The OPEB expense consists of

- 1. Service costs for the year
- 2. Interest on the total OPEB liability (TOL) using the bond rate at the beginning of the period
- 3. Change in the TOL due to benefit changes
- 4. The current year recognition of changes in the TOL due to Actual versus Expected experience
- 5. The current year recognition of changes in the TOL due to changes of assumptions or other inputs experience (including the change in discount rate)
- 6. Recognition of deferred inflows and outflows of resources from prior years.

The following table provides a breakdown of the OPEB Expense as of June 30:

	 2019	 2018
Service cost at end of year	\$ 446,136	\$ 429,225
Interest on total OPEB liability and service cost	369,767	316,992
Current period recognition of deferred inflows and		
outflows of resources:		
Difference between expected and actual		
experience in the total OPEB liability	(92,613)	-
Changes of assumptions or other inputs	 (278,349)	 (295,116)
OPEB expense	\$ 444,941	\$ 451,101

#### NOTE 11. CONTINGENCIES

#### Silvery Minnow

In prior years, the District was party to a number of lawsuits regarding protection of the silvery minnow, a fish which is native to the Rio Grande and is an endangered species. These actions were in regard to the United States government agencies' obligations and authorities to provide protection for the silvery minnow including managing river flow to accommodate their existence. Initial Court rulings had the United States Bureau of Reclamation ("Bureau") discretion to reduce deliveries of certain available water under its contracts with the District to comply with the Endangered Species Act. This ruling was dismissed on appeal. In the following years, parties to those proceedings abided by a 2003 biological opinion issued by the United States Fish and Wildlife Service. A new biological opinion (2016 BO) was issued in December 2016. The 2016 BO no longer requires targeted river flow requirements as was the case in the 2003 BO.

#### NOTE 11. CONTINGENCIES (CONTINUED)

#### Silvery Minnow (Continued)

The 2016 BO is a performance based BO that requires certain actions to be accomplished in a five and ten-year planning horizon as well as maintain a base silvery minnow population of no less than 0.3 Catch Per Unit Effort (CPUE) in a three-year period with a goal of 1.0 CPUE or better as measured in October of each year to be considered a self-sustaining population. The MRGCD has remained in compliance with the 2016 BO and continues to invest dedicated resources for the purpose of maintaining compliance for the 15-year period of coverage under this BO. The official determination for 2019 shows the October silvery minnow numbers at 2.11 CPUE, well above the 1.0 CPUE required for 10 out of 15 years under this BO.

The Board of Directors approved a suite of actions that the District has committed to implement including the provision of \$150,000 per year for supporting the science within the MRGES Collaborative Program. Approximately \$400,000 was utilized to provide the District's share of the fish passage project at San Acacia Diversion Dam during FY 2019. The 2016 BO has yet to be challenged in federal court minimizing the potential of the District having to file cross claims to protect its interests.

#### Title Claim

The District is currently pursuing title transfer under a new Secretary of Interior authority to transfer federal ownership interests to irrigation districts that officially request such action as well as qualify under the criteria being established under rules by the US Bureau of Reclamation. Many, but not all, District facilities and lands appear to qualify under the Secretary's authority to transfer title administratively. Other facilities that do not qualify must be authorized for title transfer through unique legislation that the District is pursuing with the help of a lobbyist, Mr. Mike Connor, former Deputy Secretary of Interior. It is the goal of the District to obtain full title in two increments, first being the administrative route for all lands and many facilities in Valencia and Socorro counties. This will assist in reduction of cash cost-share on the Bernalillo to Belen Levee project with the Corps of Engineers as the value of the lands needed for the project would be credited to the District as part of its cost-share requirement. The District is working to get this accomplished in 2020. The second step requires specific legislation that may be introduced during the upcoming session that identifies all facilities that do not qualify under administrative transfer procedures and requires a more detailed analysis. The District hopes to have all facilities transferred by the end of 2021.

#### NOTE 11. CONTINGENCIES (CONTINUED)

#### Current Litigation/Claims

In July, 2014, the Wildearth Guardians ("plaintiff') brought suit against the United States Bureau of Reclamation and the United States Army Corps of Engineers ("government defendants") seeking the government to use disputed authorities regarding Rio Grande water storage and timing and volume of Rio Grande water flows for two endangered species, the Rio Grande silvery minnow and the Southwestern willow flycatcher as afforded by the Endangered Species Act.

In August, 2014, the District filed a motion to intervene in the lawsuit brought against the government in the United States District Court in order to continue to protect its water rights and those of its constituents, conduct its operations in a manner that benefits its irrigators and constituents, and cooperate to provide protections for endangered species and for existing and future water uses. In November 2014, the Court ordered that the District be joined as a defendant. The case was dismissed and is on appeal to the Tenth Circuit Court of Appeals.

In August 2014, the District received a notice of intent to sue the District by the same plaintiff. The notice stated the plaintiff intended to bring a civil suit against the District for violating the Endangered Species Act with respect to ongoing water management actions and activities including diversion of water from the Rio Grande causing habitat modification impacting affected endangered species. The District will vigorously contest the suits.

In 2019, the District received a notice of intent to sue the District by an employee. The Court has not scheduled this issue for hearing.

In May 2013, the Pueblo of Isleta sent a letter to the United States arguing that the United States breached its duty of trust to the Pueblo and damaged the Pueblo because of the failure to properly maintain the Isleta Dam. The United States has indicated it considers the District responsible for the damages to the Pueblo; the District denies this. The United States has been negotiating with the Pueblo along with the District on this issue and the three parties formed a technical team and a legal team to address the issues. After lengthy negotiations, the parties entered into a Global Settlement Agreement in 2017 resolving the Pueblo's claims. The District's financial contributions to this Settlement is to provide a total of \$2.5 million during a ten-year period ending in 2027 to help resolve sedimentation and fish passage at Isleta Diversion Dam. This is expected to be part of the existing District budget for infrastructure improvements deemed necessary prior to the specific requirements of this Settlement. The District funding will leverage \$7.5 million in federal funding to help solve the identified problems with the Dam. The District has completed a major obligation in 2019 to remove all "legacy" sediment stockpiled on Pueblo lands and continues to participate in accordance with the requirements of the settlement agreement.

## NOTE 11. CONTINGENCIES (CONTINUED)

#### Current Litigation/Claims (Continued)

In 2016, a plaintiff filed an inverse condemnation action as a result of a flooding incident on July 26, 2013. Plaintiffs have also sued the County of Socorro and the New Mexico Department of Transportation. The District was added to the case in the second amended complaint. A settlement has resolved this case and it has been dismissed.

Bosque del Sol, LLC has filed an action against the District and its CEO, Mike Hamman, alleging a violation of the Open Meetings Act and seeks a Declaratory Judgment. A settlement has resolved this case and it has been dismissed.

In June 2018, several parties filed a Complaint for Appraisal and Award of Damages and for Injunctive Relief in connection with damages suffered by their properties following flood events on September 29, 2017, October 5, 2017 and June 3, 2018. Plaintiffs allege, among other things, the District failed to maintain the natural surface flow of its ditches and canals, and that work provided by another Defendant contributed to Plaintiffs' damages and the New Mexico Department of Transportation (NMDOT) (also a Defendant) failed to maintain its culverts and drainage structures. Plaintiffs also allege inverse condemnation claims against the District and NMDOT. The District denies any wrongdoing and is vigorously defending the case.

#### NOTE 12. COMMITMENTS

#### Middle Rio Grande Flood Damage Reduction, Bernalillo to Belen

In September 2012, the District entered into an agreement with the United States Department of the Army ("government") under which the government agreed to conduct a study to identify and evaluate alternatives and make recommendations for flood damage reduction from Bernalillo to Belen, New Mexico. The initial estimated cost of the study was \$950,000. During 2014, the government revised the estimated cost of the study to \$1,380,000. The costs have now increased to \$3,000,000. The District, with demonstrated assistance from the State on previous levee studies, is required to pay 50% of the cost of the study or \$1,500,000. The District's commitment has been fulfilled. As this project moves forward, the District will seek to find funding either in its own budget in future fiscal years or in partnership with various state agencies impacted by this project. The project has cleared the Agency Milestone stage and has been recommended to proceed to the Commander of the Corps of Engineers. A final determination will be issued by February 2020.

#### NOTE 12. COMMITMENTS (CONTINUED)

#### Rio Grande Floodway San Acacia to Bosque del Apache Unit

The Socorro segment of the proposed San Acacia Levee system has been essentially completed with only finalization of the documentation necessary to transfer O&M to the District as well as provide files necessary to complete the Letter of Map Revision to FEMA in order to confirm that over 1,500 private properties are now out of the 100-year floodplain.

#### Bernalillo New Mexico Section 205 Feasibility

The District agreed to take over local sponsorship of the feasibility study for the Bernalillo levee project from the Town of Bernalillo and Eastern Sandoval County Arroyo Flood Control Authority.

In July 2014, the District Board of Directors agreed to execute an agreement with the United States Department of the Army ("government") for a feasibility study for flood risk management for the Town of Bernalillo, New Mexico. Some work was performed on the feasibility study, but further work has been suspended until such time as the local flood control entity, ESCAFCA, completes certain flood control projects in partnership with the Town of Bernalillo, the District and others.

#### Rio Grande Environmental Management Plan - Sandia to Isleta

This plan provides a collaborative mechanism for working with state, federal, local, international, Tribal and non-governmental interests for planning, construction and evaluation of measures for fish and wildlife habitat rehabilitation and enhancement. The United States Department of the Army ('government") was able to get funding authorized for up to \$1.5 million federal requiring a dollar to dollar match by the local sponsor that is the District. This study has higher benefits to other local governments and the District is actively seeking their support to cover the up to \$1.5 million in cost share. The District has paid cash or authorized refund dollars for a total of \$250,000 as of the fiscal year end in order to keep this project on task. Work on this Plan has been shelved until such time as the REMP funding authorization gets restored in the next WRDA bill.

# Southwestern Valencia County Flood Prevention and Agricultural Water Efficiency Project - NRCS Grant Application

In July 2019, the District submitted a grant application under P.L. 83-566 as part of commitments made under a settlement agreement with a private landowner in 2018 to develop a flood prevention and water salvage project. This application is currently under review by the agency but upon award, will provide up to 100% federal funding for construction of the proposed project along the District's Belen Highline Canal in southern Valencia County. A notice should occur early in the new year.

## NOTE 12. COMMITMENTS (CONTINUED)

#### **Encumbrances**

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the general fund. Encumbrances outstanding of \$1,218,861 and \$1,636,271 at June 30, 2019 and 2018, respectively, are included in assigned fund balances in the accompanying balance sheets.

# NOTE 13. TAX ABATEMENT DISCLOSURES

The following tax abatements affect the District:

Agency number for Agency making the				
disclosure (Abating Agency)	5001	5001	5001	
Abating Agency Name	Bernalillo County	Bernalillo County	Bernalillo County	
Abating Agency Type	County	County	County	
			Lease Agreement	
	Friedman Recycling	Hotel Chaco	between Bernalillo	
	Project	Project	County and Silver	
Tax Abatement Agreement Name	5	5	Moon Lodge LLLP	
3	Middle Rio Grande	Middle Rio Grande	Middle Rio Grande	
Name of agency affected by abatement	Conservancy	Conservancy	Conservancy	
agreement (Affected Agency)	District	District	District	
Agency number of Affected Agency	4027	4027	4027	
Agency type of Affected Agency	Special District	Special District	Special District	
	T. T. T. T. T. T.			
	Friedman Recycling			
	of Albuquerque	Hotel Chaco, LLC	Silver Moon Lodge	
	LLC		LLLP	
Recipient(s) of tax abatement				
	Taxable Industrial		New Mexico	
	Revenue Bonds	Taxable Industrial	Multifamily Housing	
	(Series 2012A and (Series 2015A)		Revenue Bonds	
Tax abatement program (name and brief	2012B and 2012C)	(Series 2015A)	(Series 2013A and	
description)			2013B)	
	Real and personal	Real and personal		
	property tax	property tax	Real Property tax	
Specific Tax(es) Being Abated	exemption	exemption		
Authority under which abated tax would have	NMSA §7-37-6	NMSA §7-37-6	NMSA §7-37-6	
been paid to Affected Agency				
	Real Property tax :	Real Property tax :	Real Property tax :	
Gross dollar amount, on an accrual basis, by	\$3,199.83	\$28,625.13	\$13,601.98	
which the Affected Agency's tax revenues were	Personal Property	Personal Property	Personal Property	
reduced during the reporting period as a result	tax :	tax :	tax :	
of the tax abatement agreement	\$0.00	\$0.00	\$0.00	
For any Payments in Lieu of Taxes (PILOTs) or				
similar payments receivable by the Affected				
Agency in association with the foregone tax	none	none	none	
revenue, list the amount of payments received				
in the current fiscal year				
If the Abating Agency is omitting any				
information required in this spreadsheet or by	N/A	N/A	N/A	
GASB 77, cite the legal basis for such omission	1			

# NOTE 13. TAX ABATEMENT DISCLOSURES (CONTINUED)

	T		
Agency number for Agency making the	5001	5001	5001
disclosure (Abating Agency)			
Abating Agency Name	Bernalillo County	Bernalillo County	Bernalillo County
Abating Agency Type	County	County	County
Tax Abatement Agreement Name	GAHP Project IRB (Sterling Downtown)	Lease Agreement between Bernalillo County and UR Silver LLC	Los Poblanos Project (dated 3/1/2016)
	Middle Rio Grande	Middle Rio Grande	Middle Rio Grande
Name of agency affected by abatement	Conservancy	Conservancy	Conservancy
agreement (Affected Agency)	District	District	District
Agency number of Affected Agency	4027	4027	4027
Agency type of Affected Agency	Special District	Special District	Special District
Recipient(s) of tax abatement	The Greater Albuquerque Housing Partnership (GAHP),	UR Silver LLC	Rembe Family, LLC
Tax abatement program (name and brief description)	PRB - Multifamily Housing Revenue Note (The Sterling Downtown Project), Series 2016	IRB - Taxable Industrial Revenue Bonds (Series 2014A)	IRB - Taxable Industrial Revenue Bonds (Series 2016)
Specific Tax(es) Being Abated	Real property tax	Real Property tax	Real Property tax
Authority under which abated tax would have been paid to Affected Agency	NMSA §3-45 Municipal Housing Law	NMSA §7-37-6	NMSA §7-37-6
	Real Property tax :	Real Property tax :	Real Property tax :
Gross dollar amount, on an accrual basis, by	\$666.06	\$11,626.34	\$17,256.74
which the Affected Agency's tax revenues were	Personal Property	Personal Property	Personal Property
reduced during the reporting period as a result	tax :	tax :	tax :
of the tax abatement agreement	\$0.00	\$0.00	\$0.00
For any Payments in Lieu of Taxes (PILOTs) or similar payments receivable by the Affected Agency in association with the foregone tax revenue, list the amount of payments received in the current fiscal year	none	none	none
If the Abating Agency is omitting any information required in this spreadsheet or by GASB 77, cite the legal basis for such omission	N/A	N/A	N/A

# NOTE 13. TAX ABATEMENT DISCLOSURES (CONTINUED)

Agency number for Agency making the	5001	5001	5001
disclosure (Abating Agency)			
Abating Agency Name	Bernalillo County	Bernalillo County	Bernalillo County
Abating Agency Type	County	County	County
Tax Abatement Agreement Name	One Central Parking Project	Rio Bravo Brewing Project dated 2/1/2016)	US Foodservice, Inc. Project
	Middle Rio Grande	Middle Rio Grande	Middle Rio Grande
Name of agency affected by abatement	Conservancy	Conservancy	Conservency
agreement (Affected Agency)	District	District	District
Agency number of Affected Agency	4027	4027	4027
Agency type of Affected Agency	Special District	Special District	Special District
	Speeningsbuilde		Speem District
Recipient(s) of tax abatement	One Central Associates	DRB Properties and Rio Bravo Brewing Co	US Foodservice, Inc.
Tax abatement program (name and brief description)	IRB - Taxable Industrial Revenue Bonds, Series 2016A	IRB - Taxable Industrial Revenue Bonds (Series 2016)	Taxable Industrial Revenue Bonds
Specific Tax(es) Being Abated	Real Property tax	Real Property tax	Real and personal property tax exemption
Authority under which abated tax would have been paid to Affected Agency	NMSA §7-37-6	NMSA §7-37-6	NMSA §7-37-6
	Real Property tax :	Real Property tax :	Real Property tax :
Gross dollar amount, on an accrual basis, by	\$962.03	\$1,849.97	\$23,709.59
which the Affected Agency's tax revenues were	Personal Property	Personal Property	Personal Property
reduced during the reporting period as a result	tax :	tax :	tax :
of the tax abatement agreement	\$0.00	\$0.00	\$0.00
For any Payments in Lieu of Taxes (PILOTs) or similar payments receivable by the Affected Agency in association with the foregone tax revenue, list the amount of payments received in the current fiscal year	none	none	none
If the Abating Agency is omitting any information required in this spreadsheet or by GASB 77, cite the legal basis for such omission	N/A	N/A	N/A

**REQUIRED SUPPLEMENTAL INFORMATION** 

## STATE OF NEW MEXICO MIDDLE RIO GRANDE CONSERVANCY DISTRICT SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OF PERA MUNICIPAL GENERAL DIVISION Public Employees Retirement Association (PERA Plan)

Last 10 Fiscal Years\*

	June 30:					
Fiscal Year		2019	2018	2017	2016	2015
Measurement Date		2018	2017	2016	2015	2014
District's proportion of the net pension liability		0.9839%	0.9167%	0.9355%	0.9641%	0.9750%
District's proportionate share of the net pension liability	\$	15,687,008	12,596,234	14,946,142	9,829,835	7,606,046
District's covered payroll	\$	8,305,085	8,051,600	8,028,645	8,028,757	8,028,757
District's proportionate share of the net pension liability as a percentage of its covered payroll		188.88%	156.44%	186.16%	122.43%	94.74%
Plan fiduciary net position as a percentage of the total pension liability		71.13%	73.74%	69.18%	76.99%	81.29%

\*Governmental Accounting Standards Board Statement 68 requires ten years of historical information be presented; however, until a full 10-year trend is compiled, the statement only requires presentation of information for those years that information is available. Complete information for the District is not available prior to fiscal year 2015, the year the statement's requirements became effective.

## STATE OF NEW MEXICO MIDDLE RIO GRANDE CONSERVANCY DISTRICT SCHEDULE OF CONTRIBUTIONS PERA MUNICIPAL GENERAL DIVISION Last 10 Fiscal Years\*

		June 30:				
	-	2019	2018	2017	2016	2015
Contractually required employer contribution	\$	826,103	793,135	768,886	766,736	766,746
Contributions in relation to the contractually required employer contribution \$		826,103	793,135	768,886	766,736	766,746
Contribution excess	-	-	-	-	-	- ,
District's covered payroll	\$	8,651,794	8,305,085	8,051,600	8,028,645	8,028,757
Contributions as a percentage of covered payroll		9.55%	9.55%	9.55%	9.55%	9.55%

\*Governmental Accounting Standards Board Statement 68 requires ten years of historical information be presented; however, until a full 10-year trend is compiled, the statement only requires presentation of information for those years that information is available. Complete information for the District is not available prior to fiscal year 2015, the year the statement's requirements became effective.

## STATE OF NEW MEXICO MIDDLE RIO GRANDE CONSERVANCY DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION PERA MUNICIPAL GENERAL DIVISION For the Year Ended June 30, 2019

*Changes of benefit terms.* The PERA Fund COLA and retirement eligibility benefits changes in recent years are described in Note 1 of PERA's CFAR available at <u>http://saonm.org</u>.

*Changes of assumptions.* The Public Employees Retirement Association (PERA) of New Mexico Annual Actuarial Valuation as of June 30, 2018 report is available at <a href="http://www.nmpera.org/">http://www.nmpera.org/</a>.

## STATE OF NEW MEXICO MIDDLE RIO GRANDE CONSERVANCY DISTRICT SCHEDULE OF TOTAL OPEB LIABILITY Last 10 Fiscal Years\*

		June 30:	
Fiscal Year	2019	2018	2017
Service cost at end of year	\$ 446,136	429,225	496,774
Interest	\$ 369,767	316,992	258,276
Difference between expected and actual experienc	\$ (648,293)	-	-
Changes of assumptions or other inputs	\$ (886,574)	(295,116)	(800,395)
Benefit payments	\$ (225,003)	(169,766)	(155,558)
Net change in total OPEB liability	\$ (943,967)	281,335	(200,903)
Total OPEB liability - beginning	\$ 9,219,996	8,938,661	9,139,564
Total OPEB liability - ending	\$ 8,276,029	9,219,996	8,938,661
Covered-employee payroll	\$ 8,830,062	8,460,665	8,316,934
Total OPEB liability as a percentage of covered-employee payroll	93.73%	108.97%	107.48%

\* The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the District will present information for those years for which information is available.

## STATE OF NEW MEXICO MIDDLE RIO GRANDE CONSERVANCY DISTRICT SCHEDULE OF OPEB CONTRIBUTIONS AND NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - OPEB Last 10 Fiscal Years\*

	June 30:			
		2019	2018	2017
Contractually required employer contribution	\$	225,003	169,766	155,558
Contributions in relation to the contractually required employer contribution	\$	225,003	169,766	155,558
Contribution excess (deficiency)	\$	-	-	
District's covered payroll	\$	8,830,062	8,460,665	8,316,934
Contributions as a percentage of covered payroll		2.55%	2.01%	1.87%

\* The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the District will present information for those years for which information is available.

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - OPEB

The actuarial information presented is determined by an actuarial valuation and is the amount that results from applying various assumptions with regard to termination, disability, mortality and the time value of money to the accumulated plan benefits.

SUPPLEMENTAL INFORMATION

## STATE OF NEW MEXICO MIDDLE RIO GRANDE CONSERVANCY DISTRICT SCHEDULE OF CASH, INVESTMENTS AND PLEDGED COLLATERAL Year Ended June 30, 2019

Year Ended June .	50, 2019					
				Reconciled	Wells Fargo	Bank of
Account Name		Туре		Balance	Bank NM, NA	America
Cash and cash equ	uivalents					
G/F Operating		Checking	\$	797,097	1,357,549	-
G/F Basic Flex I	Plan	Checking		4,178	5,012	-
G/F Payroll		Checking		(465)	-	-
Water Bank fun	d	Checking		604,577	-	604,577
Endowment fund	d	Savings		634,773	-	634,773
Petty cash / asse	essment drawer			900	-	-
Restricted cash an	d cash equivalents					
NMFA Debt Se	rvicing***			112,706	-	-
NMFA Reserve	Funds***			277,690	-	-
NMFA Program	n funds***			514,034	-	-
Investments						
NM LGIP - G/F	Operating			15,417,401	-	-
NM LGIP - End	lowment			6,591,627		
Total cash a	nd cash equivalent	ts and investmen	ts <u></u>	24,954,518		
Total bank deposits					\$ 1,362,561	1,239,350
Less: FDIC covera	ge				(250,000)	(250,000)
Total uninsured pub	lic funds			-	1,112,561	989,350
50% collateral requ	irement (Section 6-1	0-17 NMSA 1978	8)	-	556,281	494,675
Pledged Collatera	l:					
FNMA	31417DSC8	3.00%		10/1/2042	721,685	-
FMAC	3132QNQC0	4.50%		2/1/2042	-	16,095
FNMA	3138EGJZ8	5.50%		10/1/2038	-	22,747
FNMA	3138EGWW0	5.00%		4/1/2041	_	11,957
FNMA	3138WDZS3	4.00%		1/1/2045	-	12,305
FNMA	31419AG35	4.50%		8/1/2040	-	968,330
FNMA / FMAC	Various similar se				-	7,380
Total collate				-	721,685	1,038,814
Amount over / (und				-	\$ 165,404	544,139
	ank of New York M	lellon NY NY		-	<u> </u>	
-	ernmental agency w		nply	with state inv	estment policies	
Reconciliation to St	atement of Net Posit	ion.				
Cash and cash e					2,041,060	
	and cash equivalents				904,430	
	•					
	ocal government inve	-		-	\$ 24,054,518	
i otai cash ar	nd cash equivalents a	nu investments		-	\$ 24,954,518	

## STATE OF NEW MEXICO MIDDLE RIO GRANDE CONSERVANCY DISTRICT SCHEDULE OF CASH, INVESTMENTS AND PLEDGED COLLATERAL Year Ended June 30, 2018

			Reconciled	Wells Fargo	Bank of	
Account Name		Type	Balance	Bank NM, NA	America	
Cash and cash equ	uivalents					
G/F Operating		Checking	\$ 2,110,247	2,392,569	-	
G/F Basic Flex F	Plan	Checking	3,825	3,825	-	
G/F Payroll		Checking	-	-	-	
Water Bank fund	b	Checking	604,336	-	604,336	
Endowment fund	1	Savings	633,769	-	633,519	
Petty cash			600	-	-	
Assessement dra	awer		300	-		
Investments						
NM LGIP - G/F	Operating		12,952,592	-		
NM LGIP - End			6,591,627			
Total cash a	nd cash equivalent	s and investments	\$ 22,897,296	=		
Total bank deposits				\$ 2,396,394	1,237,855	
Less: FDIC coverag	ge			(250,000)	(250,000)	
Total uninsured publ	lic funds			2,146,394	987,855	
50% collateral requi	50% collateral requirement (Section 6-10-17 NMSA 1978)					
Pledged Collateral	:					
FMAC	3128PWMK1	3.00%	9/1/2026	302,494	-	
FNMA	3138WFXP8	3.50%	2/1/2047	302,488	-	
FNMA	31417DSC8	3.00%	10/1/2042	293,519	-	
FNMA	31418BVJ2	3.00%	10/1/2035	418,433	-	
FNMA	31419ADV6	5.50%	12/1/2035	-	1,036,207	
FNMA / FMAC	Various similar se	curities		-	1,037	
Total collate	ral			1,316,934	1,037,244	
Amount over / (unde	er) collateralized			\$ 243,737	543,316	
Collateral held by B	ank of New York M	ellon, NY, NY.				
Reconciliation to Sta	atement of Net Positi	on:				
Cash and cash e	quivalents			3,353,077		
Investments in lo	cal government invest	stment pool		19,544,219		
Total cash an	d cash equivalents ar	nd investments		\$ 22,897,296		

**COMPLIANCE SECTION** 



1030 18<sup>th</sup> Street NW Albuquerque, NM 87104 505 338 0800 office www.riccicpa.com

## Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

## **Independent Auditors' Report**

The Judges of the District Court of the Second Judicial District of the State of New Mexico and The Board of Directors of the Middle Rio Grande Conservancy District and Brian S Colón, Esq., New Mexico State Auditor

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the budgetary comparisons of the general fund of the Middle Rio Grande Conservancy District, State of New Mexico ("District"), as of and for the year ended June 30, 2019 and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 9, 2019.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to

prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses or significant deficiencies.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Ricci & Company LLC

Albuquerque, New Mexico December 9, 2019

#### STATE OF NEW MEXICO MIDDLE RIO GRANDE CONSERVANCY DISTRICT SUMMARY OF AUDIT RESULTS June 30, 2019

## A. SUMMARY OF AUDIT RESULTS

Type of report issued:	Unmodified
Internal controls over financial reporting:	
Material weaknesses reported?	No
Significant deficiencies reported?	No
Noncompliance material to the financial statements noted?	No

# **B. PRIOR YEAR AUDIT FINDINGS**

2018-001 C	Capital Asset Dispos	al (Other Non-Compliance)	Resolved
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## C. CURRENT YEAR AUDIT FINDINGS

None

## STATE OF NEW MEXICO MIDDLE RIO GRANDE CONSERVANCY DISTRICT EXIT CONFERENCE Year Ended June 30, 2019

An exit conference was held on December 9, 2019, to discuss the annual financial report. Attending were the following:

#### Middle Rio Grande Conservancy District:

Mike Hamman David M. Fergeson Santiago Chavez Melin Villegas-Vargas Valerie Moore John Kelly Barbara Baca Chief Executive Officer Secretary/Treasurer Incoming Secretary/Treasurer Accounting Manager Director Director Director

## Ricci & Company, LLC:

Mark Santiago, CPA, Senior Audit Manager

## **B. AUDITOR PREPARED FINANCIAL STATEMENTS**

Management is responsible for the context of the report, even though the financial statements were prepared substantially by the independent auditor. It would be preferred and desirable for the District to prepare its own financial statements and footnotes; although the District is capable, with guidance, of preparing, reviewing and approving the financial statements and footnotes, it is felt that the District's personnel do not have the time to prepare them.